



Annual Report 2009/2010

Local Government

This Annual Report can be found on the internet at www.gov.mb.ca/la



**MINISTER OF
LOCAL GOVERNMENT**

Room 301
Legislative Building
Winnipeg, Manitoba CANADA
R3G 0V8
General Office: (204) 945-3788
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His Honour the Honourable Philip S. Lee, C.M., O.M.
Lieutenant Governor of Manitoba
Room 235, Legislative Building
Winnipeg MB R3C 0V8

May It Please Your Honour:

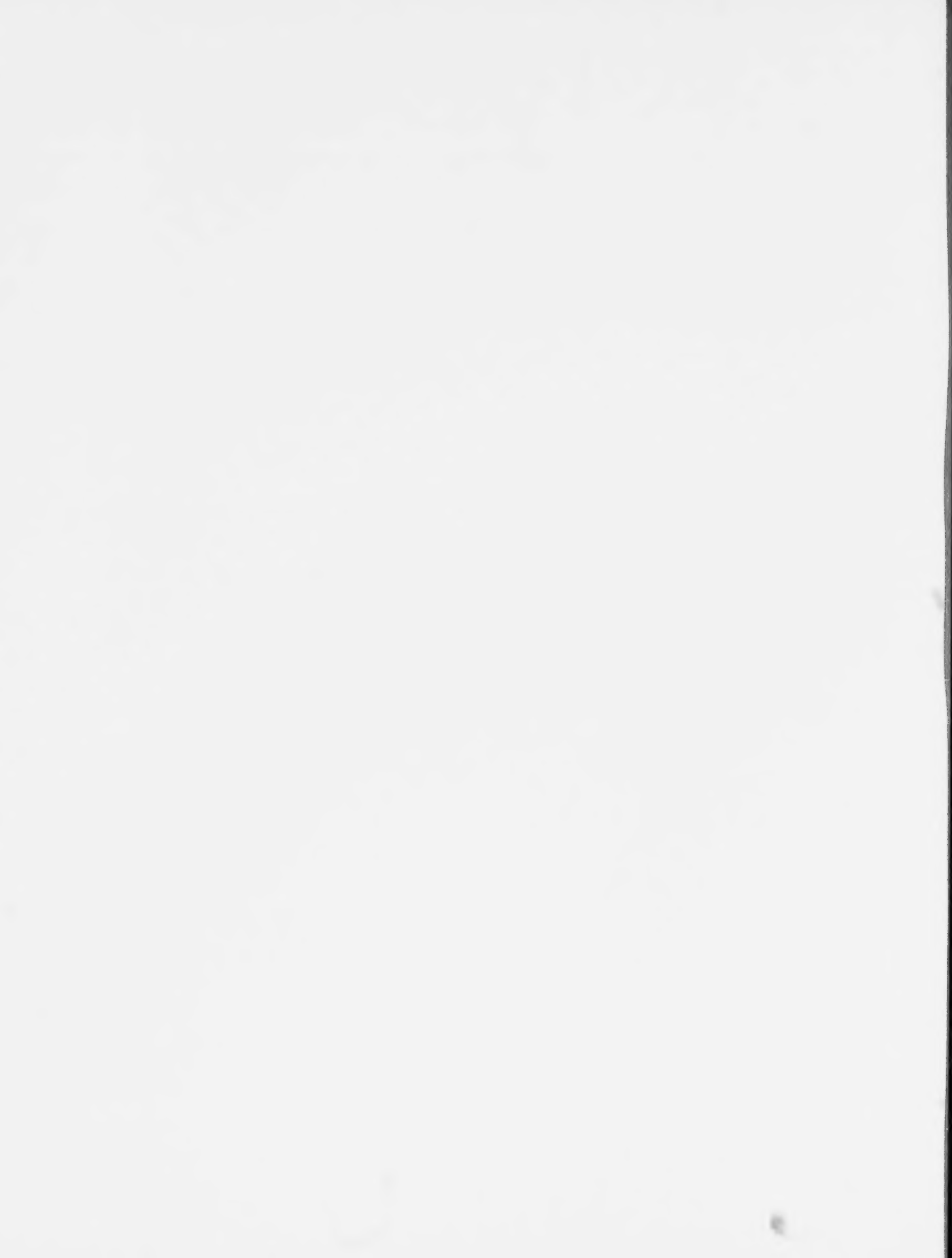
I have the privilege to present for your information the Annual Report of Manitoba Local Government for the fiscal year ended March 31, 2010.

Sincerely,

Original signed by

Ron Lemieux
Minister







Honourable Ron Lemieux
Minister of Local Government
301 Legislative Building
Winnipeg MB R3C 0V8

Dear Minister:

We are pleased to present to you the Annual Report of the Department of Local Government for the fiscal period April 1, 2009 to March 31, 2010. This report highlights our recent accomplishments as we move toward fulfilling the priorities of our government and the Department.

This past year the name of the Department was changed to Local Government to better align with our mandate and key priorities. Over the year, we worked with partners to enhance the sustainability of Manitoba's communities and municipalities. We continue to provide generous funding support to municipalities to assist them in addressing their infrastructure and service delivery priorities. New funding was provided to the City of Winnipeg for police and ambulance services, and towards the City's share of costs for the Main Street project. Municipalities outside Winnipeg will benefit from new and enhanced funding for public transit services, policing and recreation facilities.

We have strengthened the property assessment system, ensuring property assessments are more up to date and therefore more understandable to property owners. Property owners will be better able to predict their assessments and judge their accuracy. We implemented the 2010 General Reassessment, which involved updating the assessed values of more than 400,000 properties in municipalities outside Winnipeg to reflect April 1, 2008 property values.

The long-term sustainability of municipalities and the revitalization and renewal of our communities is a priority of all Manitobans. We have improved existing frameworks to monitor, review and analyze financial information provided by municipalities and to identify systemic issues. Legislation was also introduced to enhance the tools available to municipalities in support of their revitalization and renewal initiatives in Winnipeg and across Manitoba.

The accountability and transparency of municipalities is an expectation of all citizens. We passed new legislation to extend campaign finance reporting rules to all municipalities outside Winnipeg, and to strengthen existing rules for Winnipeg. We also strengthened existing municipal conflict of interest rules that apply to municipalities province-wide.

This year marked the conclusion of the Winnipeg Partnership Agreement (WPA). This 5-year, \$75 million tripartite agreement between the Federal Government, the Province, and the City of Winnipeg funded a total of 274 community and economic development initiatives and levered another \$127 million from other funders. Over the year, the Department completed work on a provincial strategy to succeed the expiring WPA.

Under the Community Planning Assistance Fund, we provided grants to assist 17 planning districts and municipalities across Manitoba to assist with local planning projects. The Department also coordinated the provincial review of a record 135 development plan by-laws and amendments. To advance sustainable planning practices, the Department in cooperation with Manitoba Agriculture Foods and Rural Initiatives began testing a model of community engagement that integrates municipal land-use planning with economic development planning.

We are proud of our achievements and we look forward to continuing to build on these important initiatives in the upcoming year to ensure that Manitoba municipalities are vibrant places of opportunity.

Yours sincerely,

Original signed by

Linda McFadyen
Deputy Minister
Local Government





Monsieur Ron Lemieux
Ministre des Administrations locales
Palais législatif, bureau 301
Winnipeg (Manitoba) R3C 0V8

Monsieur le Ministre,

Nous avons le plaisir de vous présenter le rapport annuel du ministère des Administrations locales pour la période allant du 1^{er} avril 2009 au 31 mars 2010. Le rapport met en évidence nos récentes réalisations en vue de respecter les priorités du gouvernement provincial et du ministère.

En 2009-2010, le nom de notre ministère a été changé en celui d'Administrations locales pour mieux correspondre à notre mandat et à nos priorités clés. Au cours de l'année, nous avons continué de travailler, avec divers partenaires, à accroître la viabilité des collectivités et municipalités du Manitoba. Nous continuons d'accorder un soutien financier important aux municipalités afin de les aider à répondre à leurs priorités en matière d'infrastructure et de prestation de services. Nous avons fourni de nouveaux fonds à la Ville de Winnipeg pour les services policiers et ambulanciers, et pour appuyer la contribution de la Ville quant aux dépenses dans le cadre du Main Street Project. Les municipalités en dehors de Winnipeg bénéficieront d'un financement nouveau et accru pour les services de transport public, les services policiers et les installations récréatives.

Nous avons amélioré le système d'évaluation foncière : les évaluations sont maintenant plus à jour et donc plus compréhensibles par les propriétaires de biens-fonds. Ceux-ci sauront mieux à quoi s'attendre et ils seront mieux placés pour évaluer la justesse de leurs évaluations. Nous avons effectué la réévaluation générale de 2010, dans le cadre de laquelle les valeurs imposables de plus de 400 000 propriétés dans les municipalités à l'extérieur de Winnipeg ont été mises à jour afin de refléter la valeur des biens immobiliers au 1^{er} avril 2008.

La viabilité à long terme des municipalités et le renouveau de nos collectivités, ainsi que leur revitalisation, constituent une priorité de tous les Manitobains. Nous avons amélioré les cadres existants visant à surveiller, à examiner et à analyser l'information financière fournie par les municipalités et à cerner les problèmes systémiques. Nous avons également présenté des mesures législatives pour améliorer les outils dont disposent les municipalités en vue de soutenir leurs initiatives de revitalisation et de renouvellement à Winnipeg et à l'échelle du Manitoba.

Tous les habitants s'attendent à ce que les municipalités respectent les exigences en matière d'obligation redditionnelle et de transparence. Nous avons adopté de nouvelles dispositions législatives pour étendre les règles de financement des campagnes à toutes les municipalités à l'extérieur de Winnipeg, et pour renforcer les règles actuelles visant Winnipeg. Nous avons également renforcé les règles actuelles sur les conflits d'intérêts qui s'appliquent aux municipalités partout dans la province.

Cette année a marqué la fin de l'Entente de partenariat de Winnipeg. Cette entente tripartite quinquennale de 75 millions de dollars entre les gouvernements fédéral et provincial et la Ville de Winnipeg a permis de financer un total de 274 initiatives de développement communautaire et économique et d'obtenir 127 millions de dollars additionnels d'autres bailleurs de fonds. Au cours de l'année, le ministère a finalisé une stratégie provinciale visant à remplacer l'entente susmentionnée qui arrive à échéance.

Dans le cadre du Fonds d'aide à l'aménagement communautaire, nous avons approuvé des subventions pour aider 17 districts d'aménagement et municipalités de la province à mener à bien des projets d'aménagement locaux. Le ministère a également coordonné l'examen provincial de 135 règlements relatifs aux plans directeurs et modifications connexes, un nombre record de règlements du genre. Pour faire avancer des pratiques viables en matière de planification, le ministère, en collaboration avec Agriculture, Alimentation et Initiatives rurales Manitoba, a commencé à faire l'essai d'un modèle d'engagement communautaire qui combine l'aménagement du territoire à l'échelle municipale à la planification du développement économique.

Nous sommes fiers de nos réussites et nous nous réjouissons à l'idée de continuer sur la lancée de ces initiatives au cours du prochain exercice pour faire en sorte que les municipalités manitobaines soient des lieux riches de possibilités.

Veuillez agréer, Monsieur le Ministre, l'expression de mes sentiments les meilleurs.

La sous-ministre des Administrations locales,

Original signed by

Linda McFadyen



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Preface

Introduction

The Department of Local Government was created by a government reorganization in November of 2009. At that time the Public Utilities Board, the Neighbourhoods Alive! program, and the Emergency Measures Organization were transferred out of the former Department of Intergovernmental Affairs.

Report Structure

This Annual Report is organized in accordance with the appropriation structure of the Department of Local Government as set out in the Main Estimates of Expenditure of the Province of Manitoba for the fiscal year ending March 31, 2010. It thereby reflects the authorized votes of the Department as approved by the Legislative Assembly. The Report contains financial performance and variance information at the Main and Sub-appropriation levels relating to the Department's objectives and results. A five-year adjusted historical table of departmental expenditures and staffing is provided.

Role and Mission

Manitoba Local Government's mission is to support Manitobans in building healthy, safe, sustainable and productive neighbourhoods and communities. The Department provides leadership and works collaboratively with urban, rural and northern communities to ensure they are places of opportunity. The Department's clients include individuals, local governments and community organizations.

The Department establishes a legislative, financial, planning and policy framework that supports democratic, accountable, effective and financially efficient local government and the sustainable development of our communities. Within this framework, the Department delivers programs to meet particular needs for training, on-going advice, technical analysis, promotion and funding related to community/neighbourhood revitalization and development, infrastructure development, land use management, and local governance.

With a common interest in promoting the well being of our citizens and communities, the Department plays a leadership role by supporting community and neighbourhood needs and is a catalyst and co-ordinator of action. The Department promotes intergovernmental relationships and strategic partnerships amongst governments, the private sector and non-government organizations.

Statutory Responsibilities

The Department delivers services and programs under the authority of the following Acts of the Consolidated Statutes of Manitoba (as per schedule "R", Order in Council 350/2009).

The Capital Region Partnership Act

The City of Winnipeg Charter (S.M. 2002, C.39)

The Community Revitalization Tax Increment Financing Act

The Local Government Districts Act

The Municipal Act

The Municipal Assessment Act

The Municipal Affairs Administration Act

The Municipal Board Act

The Municipal Councils and School Boards Elections Act

An Act Respecting Debts Owning by Municipalities to School Districts

The Municipal Revenue (Grants and Taxation) Act (Part 2)

The Official Time Act

The Planning Act (except Part X)

The Regional Waste Management Authorities Act

The Soldiers' Taxation Relief Act

The Unconditional Grants Act

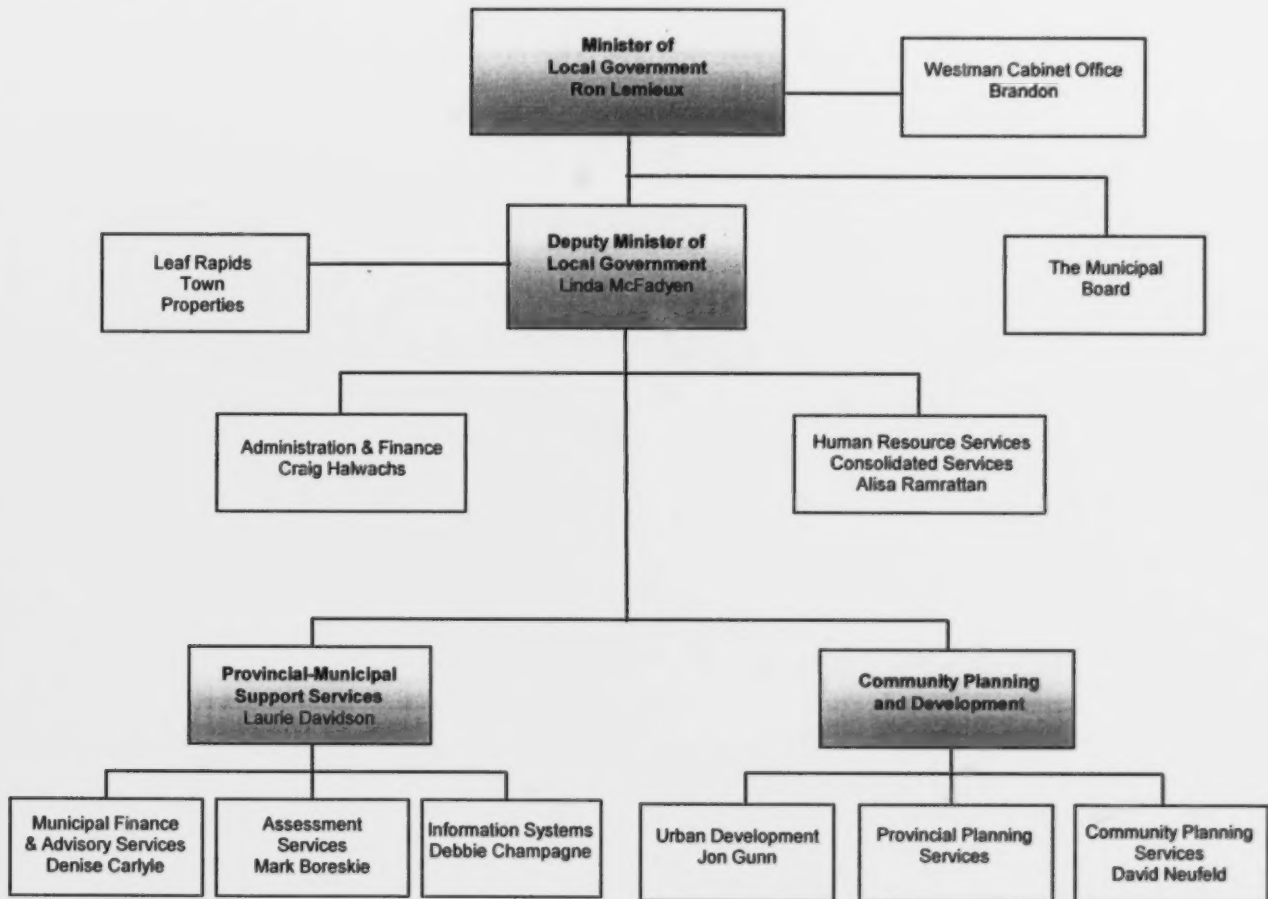
Organizational Structure

The Department's organizational structure is illustrated in the Organizational Chart and in the accompanying map depicting the regional delivery system. The Department is organized into two functional areas:

- Community Planning and Development is responsible for creating and managing an effective land use planning policy and legislative framework, providing the basis for all provincial and local decisions on land use, and delivering planning services and advice to communities across Manitoba. The Division is also responsible for co-ordinating and developing sustainable, integrated urban public policies and programs with the community, and for supporting revitalization efforts in the downtown and designated neighbourhoods of Winnipeg, through initiatives such as Building Communities, Urban Development Initiatives and Winnipeg Partnership Agreement (WPA).
- Provincial-Municipal Support Services establishes and maintains a relevant and enabling policy and legislative framework for Manitoba's municipalities, delivers comprehensive funding support to all 198 municipalities and provides advisory and consulting services to elected and non-elected municipal officials. The Division also delivers property assessment services, including producing assessment notices and property tax statements for municipalities outside Winnipeg, and undertakes property tax policy research and analysis, given the importance of property tax as a municipal revenue source.

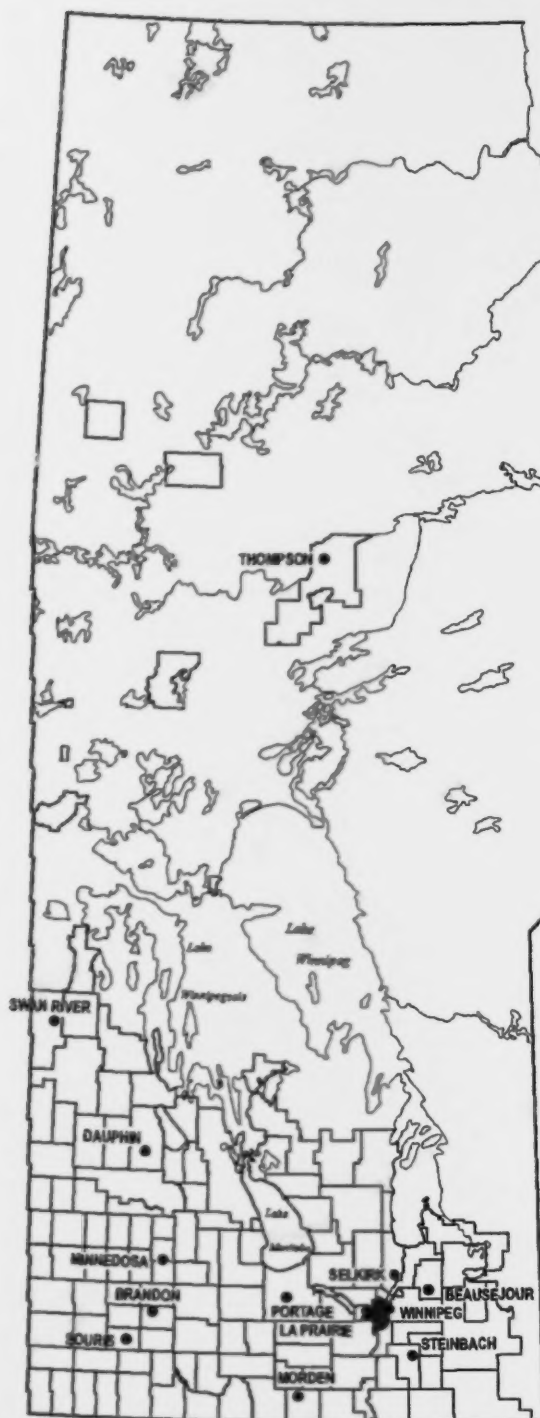
In addition to these core functions, several Boards and Committees also function within the Department.

DEPARTMENT OF LOCAL GOVERNMENT ORGANIZATIONAL CHART



As at March 31, 2010

DEPARTMENT OF LOCAL GOVERNMENT REGIONAL OFFICES



DEPARTMENT OF LOCAL GOVERNMENT WINNIPEG OFFICE

- Administration and Finance
- The Municipal Board
- Community Planning and Development
- Provincial-Municipal Support Services

DEPARTMENT OF LOCAL GOVERNMENT REGIONAL OFFICE - SERVICES

LEGEND

- ▲ Assessment
- ✦ Community Planning Services
- ★ Municipal Finance & Advisory Services

REGIONAL OFFICE - SERVICES

BEAUXJOUR		✦	
BRANDON	▲	✦	★
DAUPHIN	▲	✦	
MINNEDOSA	▲		
MORDEN	▲	✦	
PORTAGE LA PRAIRIE	▲	✦	
SELKIRK	▲	✦	
SOURIS	▲		
STEINBACH	▲	✦	
SWAN RIVER	▲		
THOMPSON	▲	✦	

Administration and Finance

The Division provides the Minister and staff responsible for the portfolio with advice and administrative support, makes recommendations on human resource management, and directs administrative and financial services. These services are provided by Executive Support, the Brandon Office, and the Administrative, Financial and Human Resource Services Branch. This Division also includes The Municipal Board.

Minister's Salary

The Minister provides leadership in maintaining and enhancing the direct partnership the Province has with its municipal partners, and its land use and resource management organizations. The Minister provides direction to ensure departmental goals and objectives are met.

1(a) Minister's Salary

Expenditures by Sub-appropriation	Actual 2009/10	Estimate 2009/10		Variance Over/(Under)	Expl. No.
	\$	FTE	\$		
Total Salaries	38	1.00	46	(8)	

Executive Support

The office of the Deputy Minister provides the Minister and his staff with information and advice regarding matters of concern to ensure open and continuing lines of communication within the municipal/provincial partnership, and between the Department and its diverse client groups. The Deputy Minister's office continues to carry out policy decisions initiated by the Minister and set direction for the activities conducted by the Department's branches. Administrative assistance is extended to the Minister's office.

1(b) Executive Support

Expenditures by Sub-appropriation	Actual 2009/10	Estimate 2009/10		Variance Over/(Under)	Expl. No.
	\$	FTE	\$		
Total Salaries	632	9.00	606	26	
Total Other Expenditures	85	0.00	80	5	
TOTAL	717	9.00	686	31	

Brandon Office

Opened in 1989, the Brandon Cabinet Office provides citizens in western Manitoba with ready and convenient access to government. The store-front office provides information regarding government programs, and access to contact people in government departments and agencies.

1(c) Brandon Office

Expenditures by Sub-appropriation	Actual 2009/10	Estimate 2009/10		Variance Over/(Under)	Expl. No.
	\$	FTE	\$		
Total Salaries	184	3.00	227	(43)	
Total Other Expenditures	55	0.00	65	(10)	
TOTAL	239	3.00	292	(53)	

Human Resource Management

The Consolidated Human Resource Services Section coordinates Department Human Resources (HR) actions and ensures alignment of activities with Department priorities. The Section provides the Department's executive with appropriate recommendations on all aspects of human resource management, works within Civil Service Commission legislation and policy guidelines, and ensures that short and long-term staffing requirements are met within the Department. These objectives are met through recruitment and selection, position classification, performance management, labour relations, human resource planning, staff training and development and staff counselling. The pay and benefits services are provided through the consolidated Human Resource, Pay and Benefits Unit.

Principal Activities in 2009/2010

- Continued recruitment and selection delegations, and classification delegations from the Civil Service Commission, as a consolidated unit. Thirty-five positions were filled through recruitment activity. In addition there were 17 appointments to STEP (Student Employment Services) and two appointments under the Youth Transition Program.
- Provided comprehensive pay and benefits services for approximately 245 Local Government employees.
- Provided guidance and advice on pay and administration issues.
- Sixty-one employees attended various training courses offered through the Civil Service Commission's Organization and Staff Development Division. Three employees attended Leadership Development courses and 23 employees received departmental education assistance funding to pursue career related training at colleges, universities and technical schools.
- Administered and interpreted labour relations agreements to ensure consistent application. Advised supervisory and management staff on application of contract provisions and provided advice and guidance on 33 Labour Relations issues.
- Handled various investigations concerning employee conduct.

- Conducted entrance and exit interviews to capture improvement opportunities.
- Operated and maintained the integrated Human Resource Management Information System providing information related to individual employee records, payroll, employee benefits and customized reports.
- Supported and advised on re-engineering and reorganization of Divisions.
- Provided overall management and direction on employee training and development initiatives.
- Launched the new Learning Plan Program.
- Provided leadership coaching to management staff.
- Provided consulting support to managers in developing and implementing succession initiatives. Assisted managers in developing and implementing development plans for identified key positions.
- Advised managers on the administration of job classifications.
- Focused efforts on increasing the diversity of our workforce by maintaining relationships with external diversity organizations and community groups. Developed a strategy to increase our representation of persons with disabilities.
- Developed an effective performance management program.
- Co-ordinated and delivered the annual Long Term Service Awards reception.
- Provided regular reports and feedback related to human resource inquiries.
- Administered the Voluntary Reduced Work Week Program.

1(d) Human Resource Management Services

Expenditures by Sub-appropriation	Actual 2009/10	Estimate 2009/10		Variance Over/(Under)	Expl. No.
	\$	FTE	\$		
Total Salaries	212	4.00	245	(33)	
Total Other Expenditures	55	0.00	51	4	
TOTAL	267	4.00	296	(29)	

Financial and Administrative Services

This Section provides central support services essential to the operation of the Department, including comptrollership, accounting, financial reporting, budget co-ordination, and administrative services. Within the authority of *The Financial Administration Act*, central co-ordination is provided to ensure the financial integrity of management information systems. Staff is also responsible for interpreting directives and regulations of Manitoba Finance.

Principal Activities in 2009/2010

- Maintained the Minister of Local Government Trust Account with receipts and disbursements of approximately \$8.5 million.
- Processed expenditures totaling approximately \$247.9 million. Maintained a revenue collection and deposit system totaling \$8.9 million.
- Co-ordinated and consolidated the financial information necessary to prepare Detailed Estimates of Expenditure and Revenue, an Estimates Supplement, Annual Report, Public Accounts Variance Explanations and Quarterly Forecasts of Expenditures and Revenues.
- Co-ordinated the operation and maintenance of approximately 61 fleet vehicles.
- Co-ordinated requests under *The Freedom of Information and Protection of Personal Privacy Act*. In 2009/2010, 12 requests were submitted to the departmental Access Officer.
- Prepared financial reports for departmental management, and administered the Soldier's Taxation Relief By-laws.
- Within the Department, provided continuing support for the SAP software. Provided technical advice, review, and revision of all policies and procedures related to the business processes necessitated by SAP.
- Co-ordinated the Department's procurement activities and represented the Department on relevant committees.
- Participated in the incorporation of sustainable development into departmental activities. A summary of the Department's sustainable development activities and accomplishments is included in Appendix D.

1(e) Financial and Administrative Services

Expenditures by Sub-appropriation	Actual 2009/10	Estimate 2009/10		Variance Over/(Under)	Expl. No.
	\$	FTE	\$		
Total Salaries	460	8.10	491	(31)	
Total Other Expenditures	163	0.00	190	(27)	
TOTAL	623	8.10	681	(58)	

The Municipal Board

The Municipal Board is a quasi-judicial body that hears applications, appeals and makes reports and recommendations relating to local government matters.

Due to its quasi-judicial nature, the Board operates independently and is attached to the Department for administrative reasons only. The Board prepares a separate Annual Report on a calendar-year basis.

1(f) The Municipal Board

Expenditures by Sub-appropriation	Actual 2009/10	Estimate 2009/10		Variance Over/(Under)	Expl. No.
	\$	FTE	\$		
Total Salaries	581	9.00	848	(267)	
Total Other Expenditures	218	0.00	236	(18)	
TOTAL	799	9.00	1,084	(285)	

The Public Utilities Board

The Public Utilities Board (13-1G) was transferred to the Department of Family Services and Consumer Affairs during the 2009/10 fiscal year.

Community Planning and Development Division

Overview

The Community Planning and Development Division has a three-prong mandate. Through its Provincial Planning Services Branch, it is responsible for creating and managing an effective land use policy and legislative framework in the Province to provide a sound basis for all provincial and local land use decisions. It also provides regionally based professional planning services to local governments outside of Winnipeg, planning districts and northern communities. These services are delivered through the Community Planning Services Branch. Its third area of responsibilities, through its Urban Development Branch, is to develop policies and programs for provincial support for urban development and revitalization and community and economic development in Winnipeg.

Community Planning and Development contributes to the Department's overall mandate of building healthy, sustainable communities and effective local governments by providing tools and resources to local governments to make sound development decisions. The Division also supports the creation of vibrant urban centres through funding of revitalization projects in downtown residential and commercial areas.

In 2009/10, Community Planning and Development undertook several key initiatives. Some of these initiatives, which are described in more detail under each Branch, include the following: the completion of public consultation on new Provincial Land Use Policies, the provision of financial assistance to the City of Winnipeg for the review of its development plan and to the Mayors and Reeves of the Capital Region for the development of a capital region framework, the design of a new Community Led Emissions Reduction program to partner with municipalities and neighbourhood organizations to work on reducing greenhouse gas emissions, the implementation of employment programs for members of the Shoal Lake First Nation No. 40, professional and financial assistance to help Manitoba communities prepare and adopt 135 development plans and amendments and 142 zoning by-laws and amendments, the processing of 997 subdivision applications, the review of 213 proposals for the development or disposition of Crown land, the successful completion of the Winnipeg Partnership Agreement (WPA), finalizing the design of a new Building Communities Initiative with the City of Winnipeg, the development of a provincial successor strategy to the WPA and the evaluation of project proposals under its several urban programs.

Executive Administration

The office of the Assistant Deputy Minister directs the effective and efficient operation of the Community Planning and Development Division. Direction and support is given to staff to carry out programs and services in areas of provincial land use policy and legislative development and application, regional and community planning, subdivision approval and neighbourhood and downtown revitalization. The Assistant Deputy Minister's office provides the Deputy Minister, the Minister and the executive level of government with information and advice on community and land use planning and related matters. Strong working relationships with municipalities and community agencies are established and maintained to contribute to ensuring the creation and maintenance of a strong Manitoba made up of safe, healthy, vibrant and sustainable communities.

2(a) Executive Administration

Expenditures by Sub-appropriation	Actual 2009/10	Estimate 2009/10		Variance Over/(Under)	Expl. No.
	\$	FTE	\$		
Total Salaries	189	2.00	178	11	
Total Other Expenditures	36	0.00	44	(8)	
TOTAL	225	2.00	222	3	

Provincial Planning Services

Provincial Planning Services develops and administers the provincial policy and legislative framework that serves as the foundation for effective land use planning in Manitoba. It also contributes to healthy and sustainable communities through participation in strategic land use planning initiatives.

Principal Activities in 2009/2010

Provincial Planning Services is responsible for the review of development plan by-laws, land subdivisions, and annexation proposals on behalf of the Province. In 2009/2010, the Branch's activities included the following:

- *Review of Development Plan By-laws and Amendments:* Provincial Planning Services co-ordinated the provincial review of 135 development plan by-laws and by-law amendments in consultation with other government departments and agencies.
- *Review of Subdivision Applications:* Provincial Planning Services is responsible for the assessment and review of subdivision applications that have had issues or concerns identified through the local or provincial review process. Approximately 22 subdivision applications were referred to Provincial Planning Services for analysis and a recommendation on approval, rejection or issue resolution.
- *Representing Provincial Interests in Land Use and Development at Hearings:* Provincial Planning Services is authorized to appear and make representations under *The Planning Act* at various hearings on development plan by-laws, zoning by-laws and subdivisions. In 2009/2010, Provincial Planning Services staff represented provincial interests at two hearings consisting of one development plan and one subdivision hearing.
- *Municipal Boundary Reviews: Annexation, Amalgamation and Expansion Proposals:* Provincial Planning Services co-ordinated the interdepartmental review of seven proposals submitted by municipalities under *The Municipal Act*. The Branch consults with other departments and, where possible, mitigates and resolves outstanding issues with the affected municipalities. The Branch prepares reports to The Municipal Board and, upon approval of each proposal, prepares the draft boundary regulation.
- *Interdepartmental Planning Board:* Provincial Planning Services performs the secretariat role for the Interdepartmental Planning Board and regularly undertakes interdepartmental and inter-agency consultation, coordination and integration on policies, plans and infrastructure proposals related to the use and development of land in the province.
- *Shoal Lake Tripartite Agreement:* The Provincial Planning Services Branch oversees the Shoal Lake Water Quality Agreement on behalf of the Province.

The 1989 Agreement provided for the establishment of a \$6 million Trust Fund (\$3M each from the City and Province) in consideration of the First Nation's regulation of certain activities on the Reserve for a period of 60 years.

Since the Agreement came into effect in September 1990, all of the income earned by the Trust Fund has been disbursed to the First Nation: a total to December 31, 2009 of \$8.94 million.

Highlights in 2009/2010

Provincial Planning Services co-ordinated several major policy and program initiatives aimed at strengthening the land use planning framework in Manitoba and the Capital Region.

- A new four year (2008-2012) pilot initiative, the Community Led Emissions Reduction Program (CLER), was designed and was launched in 14 rural and urban communities across the province. CLER will be delivered in partnership with local governments and not-for-profit community organizations and will provide tools and resources to assist municipalities, individuals, businesses, and institutions in planning and implementing actions to reduce greenhouse gases (GHGs) and make more sustainable long term decisions. The program will see participants through the following five milestones to 2012:
 1. Establish a greenhouse gas inventory;
 2. Set emissions reduction targets;
 3. Develop a local climate change action plan with public input;
 4. Implement a climate change action plan or series of GHG emission reduction activities; and
 5. Monitor progress and report GHG reductions.
- *Provincial Land Use Policy Review:* The Branch completed public consultation with stakeholders on new Provincial Land Use Policies (PLUP Regulation 184/94). Based on input received, an updated regulation is being prepared.
- *Capital Region:* The Department provided financial support and staff resources to support the Mayors and Reeves of the Capital Region

Through a \$55,000 Contribution Agreement, the Department has agreed to provide funds to the Mayors and Reeves to ensure the continuing operation of the Mayors and Reeves organization to complete the Capital Region Vision Framework, to offset operating costs associated with the preparation of a report respecting the membership, organization and governance structure for establishing a Capital Region Partnership as per *The Capital Region Partnership Act*, and to cover costs associated with the preparation of a three-year business plan.

- *The City of Winnipeg (Planning Provisions):* Provincial Planning Services assisted the City of Winnipeg with planning and development issues. The Branch reviewed three Plan Winnipeg By-law Amendments to re-designate lands in the city to enable new uses.

Through a \$1.5M Contribution Agreement, the department provided funds to support the City of Winnipeg's Review of Plan Winnipeg, which included the hiring of one additional Planner in PPS, seconded to the City of Winnipeg for a one-year term to assist in completion of the new development plans.

- The Community and Land Use Division facilitated the 2009 Manitoba Planning Conference entitled "Uncharted Territory: Planning for Change in Uncertain Times". The conference was a joint initiative of The Brandon and Area Planning District, City of Brandon, Brandon University, Association of Manitoba Municipalities, Manitoba Municipal Administrators Association, Manitoba Building Officials Association, Manitoba Professional Planners Institute, and the Department of City Planning at the University of Manitoba. The conference, held in Brandon Manitoba, was attended by 271 delegates.
- *Manitoba Planning Excellence Award:* Provincial Planning Services administered and delivered the 2009 Manitoba Planning Excellence Awards. Adjudicated by a jury of experts and presented by the Minister of Local Government, these awards recognize and promote outstanding examples of planning practice in Manitoba. One Planning Excellence Award was made, and two planning projects received honourable mention.

- *CentrePort Canada*: Provincial Planning Services assisted in preparing *The CentrePort Canada Act*, which created and defined an inland, multimodal port north of the Winnipeg James Armstrong Richardson International Airport. The Branch is actively involved on the advisory committee for the CentrePort Land Use, Transportation and Infrastructure Plan which will lay the framework for the future development of CentrePort lands.

2(b) Provincial Planning Services

Expenditures by Sub-appropriation	Actual 2009/10	Estimate 2009/10		Variance Over/(Under)	Expl. No.
	\$	FTE	\$		
Total Salaries	895	7.00	960	(65)	
Total Other Expenditures	951	0.00	908	43	
Less: Recoverable from Urban and Rural Economic Development Initiatives	(127)	0.00	(188)	61	
TOTAL	1,719	7.00	1,680	39	

Community Planning Services

The Community Planning Services Branch supports the development of healthy, sustainable communities by providing regionally-based community planning and development services. Located in nine regional centres across Manitoba and supported by a Winnipeg office, the Branch delivers professional and technical planning services to local planning authorities, northern communities and the public, and carries out the responsibilities delegated to staff under *The Planning Act* and *The Municipal Act*.

Principal Activities in 2009/2010

- Staff provided professional and technical services to municipalities and planning districts preparing development plans and zoning by-laws, and related amendments. In 2009/2010 staff assisted in the preparation and adoption of 135 development plans and amendments and 142 zoning by-laws and amendments. These by-laws ensure local control over the use and development of land.
- Staff also co-ordinated the review of development plans, zoning by-laws and subdivision applications by other core departments and agencies on behalf of the Planning Authority.
- The Branch provided advice and assistance to other provincial departments and agencies on the use and development of land. In 2009/2010, staff reviewed 213 proposals for the development or disposition of Crown land, and provided comments to Manitoba Conservation.
- Staff processed 897 new applications for subdivisions as the delegated Subdivision Approving Authority under *The Planning Act*. Staff also reviewed 100 applications submitted to the Brandon and Area Planning District Board, the Lac du Bonnet Planning District Board and the Selkirk and District Planning Area Board.
- The authority to make decisions on by-laws for the closure of roads and public reserves has been delegated to senior regional planning staff. In 2009/2010, 54 by-laws for the closure of roads and public reserves were reviewed and approved on behalf of the Minister.

- The Branch continued to work in partnership with Aboriginal and Northern Affairs to provide land use planning services to unincorporated northern communities.
- Branch staff provided advisory assistance to planning districts and municipalities to deal with land use issues related to livestock development as part of Manitoba's Livestock Stewardship Initiative. This Initiative is intended to ensure that the expansion of the livestock industry is sustainable, protects the environment and derives the maximum social and economic benefit for Manitoba communities and the provincial economy.
- The Branch administers the Community Planning Assistance Program under the Livestock Stewardship Initiative to support municipalities and planning districts undertaking planning projects. The program provides cost-shared financial assistance to support preparation of planning by-laws, public involvement in the planning process and the creation of digital parcel mapping to support land use policy and implementation.
- Branch staff provided support to the Provincial Planning Services Branch in the review of Manitoba's Provincial Land Use Policies and the Capital Region Initiative.

Highlights in 2009/2010

- Under the Community Planning Assistance Program, in 2009/2010 the Branch provided a total of \$158,670 to 17 planning districts and municipalities to assist them in preparing or updating local planning by-laws.
- In 2009/2010 Branch staff provided professional services and advisory assistance to 46 planning districts and municipalities preparing livestock operation policies. Forty-four livestock operation policies have been adopted and are in force.
- In 2009/2010 the Branch provided financial support to digital parcel mapping projects in 25 municipalities across Manitoba. Branch staff also updated digital parcel mapping in the 68 municipalities that have been completed.
- The Branch provided support to the Thompson Planning District to undertake a project to prepare a Sustainable Community Plan that will meet the long-term development needs of Thompson in a sustainable manner.
- The Branch is also working with Manitoba Agriculture, Food and Rural Initiatives to test a model of community engagement that integrates the municipal development planning process with economic development planning. This cooperative planning approach is being piloted in the newly formed Rhineland, Plum Coulee, Gretna and Altona (RPGA) Planning District and the newly formed Riverdale Planning District.

Summary of New Planning Projects by Regional Office (2009/2010)

Regional Office	Development Plans & Amendments	Zoning By-laws & Amendments	Road Closing By-laws	Other By-laws	Sub- divisions	Crown Land Reviews
Beausejour	15	10	4	1	67	65
Brandon	22	28	8	3	118	4
Dauphin	17	11	3	1	99	23
Deloraine	5	4	3	0	35	0
Morden	22	27	6	2	145	0
Portage	12	21	5	4	118	0
Selkirk	19	17	5	2	102	33
Steinbach	15	13	6	4	200	0
Thompson	8	11	2	1	13	88
TOTALS	135	142	42	18	897	213

2(c) Community Planning Services

Expenditures by Sub-appropriation	Actual 2009/10 \$	FTE	Estimate 2009/10 \$	Variance Over/(Under)	Expl. No.
Total Salaries	3,143	45.00	3,295	(152)	
Total Other Expenditures	945	0.00	1,098	(153)	
Less: Recoverable from Rural Economic Development Initiatives	(452)	0.00	(612)	160	
TOTAL	3,636	45.00	3,781	(145)	

Neighbourhoods Alive!

This program (13-2D) was transferred to the Department of Housing and Community Development during the 2009/10 fiscal year.

Urban Development

The Urban Development branch provides a policy framework for provincial support for and investment in urban development and revitalization in the city of Winnipeg. The branch also develops and implements urban revitalization and community and economic development programs and projects in Winnipeg.

The Branch works in partnership with other departments, other governments and community organizations. Its program responsibilities include: the *Building Communities Initiative*, *Urban Development Initiatives* and the *Winnipeg Partnership Agreement*, and previously *Neighbourhoods Alive!* which was transferred to the Department of Housing and Community Development during the fiscal year.

The Urban Development branch researches, develops, implements and co-ordinates urban revitalization and community and economic development policy, programs and projects, in co-operation with other departments and other levels of government. The branch also supports economic and community economic development initiatives in Winnipeg that enhance opportunities for developing long-term community capacity and for supporting the integration of social, economic and environmental objectives.

Principal Activities in 2009/2010

The branch:

- Developed and implemented policy and projects in support of urban development, revitalization and community economic development in Winnipeg. Staff liaised extensively with other provincial departments, other levels of government and key stakeholders in the community.
- Continued to work with City of Winnipeg staff on the design of a successor to the *Building Communities Initiative* (BCI), the cost-shared capital agreement with the City to improve the physical condition of declining residential neighbourhoods that shoulder Winnipeg's inner city, which ended in 2009.
- Administered *Urban Development Initiatives* (UDI), a fund (described below) that supports projects and initiatives that enhance Winnipeg's development.
- Coordinated provincial participation in the tri-government Winnipeg Partnership Agreement (described below).
- Developed a provincial successor strategy to the expiring Winnipeg Partnership Agreement.
- Established and maintained effective partnerships with both municipal and federal governments through the development and implementation of joint agreements and the co-ordination of complementary policies and programs.

Highlights in 2009/2010

- Through UDI, the Department provided over \$28.27 million in funding in 2009/2010 for 65 projects and activities in support of community and economic development in Winnipeg.

2(e) Urban Development

Expenditures by Sub-appropriation	Actual 2009/10	Estimate 2009/10		Variance Over/(Under)	Expl. No.
	\$	FTE	\$		
Total Salaries	581	9.00	667	(86)	
Total Other Expenditures	95	0.00	115	(20)	
Less: Recoverable from Urban and Rural Economic Development Initiatives	(237)	0.00	(313)	76	
TOTAL	439	9.00	469	(30)	

Winnipeg Partnership Agreement (WPA)

The five-year, \$75.0 million, Canada-Manitoba-Winnipeg Agreement for Community and Economic Development (known as the *Winnipeg Partnership Agreement* or WPA) was signed in May 2004, to promote the long-term sustainable community and economic development of Winnipeg. The WPA expired March 31, 2010. Its goals were to address Winnipeg's economic challenges and to build on opportunities that ensured the development of a vibrant, prosperous, and healthy city – a city that values diversity and provides all of its citizens with opportunities for full participation in the economy and society. Four core component programs comprised the WPA: *Aboriginal Participation; Building Sustainable Neighbourhoods; Downtown Renewal; and Supporting Innovation and Technology.*

The WPA provided financial support for projects consistent with the objectives of its component programs. A small WPA office provided information to the public and facilitated collaboration among the three levels of government, the WPA's component programs and project proponents. The Urban Development branch coordinated provincial participation in the WPA, including administering provincial WPA projects.

Principal Activities in 2009/2010

- The branch continued to support the coordination of the WPA and implemented provincial WPA projects under the Agreement's four component programs in partnership with the federal government and the City of Winnipeg and with input from the community.

Highlights in 2009/2010

- To March 31, 2010, the three levels of government committed \$75 million for 274 projects, with almost \$127.0 million levered from other funders and in-kind contributions for a total estimated value of \$202.0 million.
- Community input on the delivery of both the Aboriginal Participation component and the Social Economy and Community Development activity area of the Building Sustainable Neighbourhoods component, continued to be provided through community stakeholder advisory committees.
- In 2009/2010 the WPA approved 28 projects, totalling \$2,902,710 as follows:

Aboriginal Participation	20 projects	WPA commitment	\$1,452,672
Building Sustainable Neighbourhoods	3 projects	WPA commitment	\$160,761
Downtown Renewal	2 projects	WPA commitment	\$576,777
Supporting Innovation and Technology	3 projects	WPA commitment	\$712,500

2(f) Winnipeg Partnership Agreement

Expenditures by Sub-appropriation	Actual 2009/10	FTE	Estimate 2009/10	Variance Over/(Under)	Expl. No.
	\$		\$		
Total Salaries:	170	0.00	296	(126)	
Total Other Expenditures	34	0.00	47	(13)	
WPA Programs	3,828	0.00	5,968	(2,140)	1
TOTAL	4,032	0.00	6,311	(2,279)	

Explanation

1. The under expenditure was due to the program nearing completion.

Urban Development Initiatives (UDI)

Winnipeg has one of the most diverse economies in Canada, with steady growth and a low cost of living. UDI supports projects and initiatives that enhance Winnipeg's development. It also provides program assistance to community based organizations and to the City of Winnipeg and Winnipeg economic development agencies (Destination Winnipeg and the Winnipeg Convention Centre). The level of funding each fiscal year is based on 25% of the anticipated annual VLT revenues generated within Winnipeg.

This funding for projects and programs in Winnipeg is in addition to the financial support provided directly to the City of Winnipeg by Local Government – Municipal Finance and Advisory Services.

2(g) Urban Development Initiatives

Expenditures by Sub-appropriation	Actual 2009/10	Estimate 2009/10		Variance Over/(Under)	Expl. No.
	\$	FTE	\$		
Total Expenditures	28,265	0.00	28,295	(30)	

Provincial-Municipal Support Services

Overview

The Provincial-Municipal Support Services Division contributes to the Department's overall mandate by building municipal capacity to ensure effective, efficient and accountable local governments that are positioned for long-term sustainability.

The Division establishes and maintains a relevant and enabling policy and legislative framework for municipalities in the Province, and delivers comprehensive funding support to all 198 Manitoba municipalities in support of their initiatives and services. The Division also delivers supports to elected and non-elected municipal officials to build governance, operational and financial capacity.

The Division delivers property assessment services and is responsible for property tax policy, given property tax is a key source of municipal revenue. Assessment services, including producing assessment notices and property tax statements are delivered to municipalities outside Winnipeg. Information technology support is also provided to the Department's other Divisions.

In addition, the Division frequently acts as liaison between other government departments and municipalities.

The Division's programs and services are delivered through three branches: Assessment Services, Municipal Finance and Advisory Services, and Information Systems.

Highlights in 2009/2010

- Implemented the 2010 General Reassessment, which involved updating all property assessments to reflect April 1, 2008 market values to ensure taxes are fairly shared according to the assessed value of properties. In the 2010 Reassessment, Manitoba saw the greatest increases in assessment values since the market value system of assessment was introduced in 1990. The 2010 Reassessment is the beginning of the new 2-year assessment cycle.
- Passed new legislation to extend election campaign finance rules to all municipalities and strengthen existing rules in Winnipeg. New legislation also strengthened municipal conflict of interest rules for all municipalities.
- Introduced amendments to improve neighbourhood revitalization and renewal tools available to Winnipeg by streamlining and improving existing processes to deal with problem vacant and derelict properties. The new authority will also be extended to other municipalities in support of their revitalization and renewal initiatives.
- Strengthened and formalized a monitoring, response and follow-up framework to better review and analyze the financial information provided by municipalities and to identify systemic issues. Implemented processes to monitor serious citizen complaints through a new electronic monitoring system and also to follow up compliance by municipalities with *The Municipal Act*.
- Provided new and enhanced funding in 2009/10 for Winnipeg police officers and for city ambulance services, to recognize the increased contribution of fire fighters in EMS response, and towards the city's share of costs for the Main Street Project.

- Committed new, long-term, cost-shared funding support to Winnipeg to address its service delivery and infrastructure priorities starting in 2010/11, including:
 - annual funding to add a new Aerial Support (helicopter) Unit, for the Winnipeg Police Service. Funding will also be provided for a new Police Cadet program to hire up to 30 new cadets in 2010, cost-shared 50% with the City.
 - cost-shared funding over the next 10 years starting in 2010 for city streets to eliminate the need to close the Disraeli Bridge during reconstruction.
 - multi-year funding starting in 2010 to accelerate the widening of Kenaston Boulevard and Sterling Lyon Parkway to accommodate new commercial development in the area.

Executive Administration

The office of the Assistant Deputy Minister directs the efficient and effective operation of the Provincial-Municipal Support Services Division. Direction and support are provided to staff to carry out the Division's programs and services, including legislation and property tax policy, advisory and education and training services to elected and non-elected municipal officials, funding to municipalities, property assessment and information technology support services.

The Assistant Deputy Minister's office provides the Deputy Minister, the Minister and the executive level of government with information and advice regarding matters of concern relating to municipal government.

The Assistant Deputy Minister's office also fosters strong working relationships with municipalities, other organizations and other government Departments in support of Manitoba municipalities.

3(a) Executive Administration

Expenditures by Sub-appropriation	Actual 2009/10	Estimate 2009/10		Variance Over/(Under)	Expl. No.
	\$	FTE	\$		
Total Salaries	220	2.00	184	36	
Total Other Expenditures	28	0.00	29	(1)	
TOTAL	248	2.00	213	35	

Assessment Services

The Branch provides property assessment services related to 410,591 roll entries, with a total market value of \$49.9 billion. Property assessments are used by:

- 197 Manitoba municipalities (Winnipeg provides its own assessment services).
- Manitoba Aboriginal and Northern Affairs, for 61 areas under its jurisdiction.
- Manitoba Education.
- 36 Manitoba school divisions/districts.

The assessment services include determining the values, classification, and liability to taxation of:

- "Real property" (land and buildings) in all 197 municipalities.
- "Personal property" (equipment) used for gas distribution systems and for oil and gas production in all municipalities, and other personal property in 134 municipalities that impose a personal property tax.
- "Business assessment" in 28 municipalities that impose a business tax.

Principal Activities in 2009/2010

- Updated the 2010 reassessment rolls to reflect construction and changes in owner, owner address, legal description, subdivision of land or additions to buildings; issued 26,623 notices to the affected owners; and provided the preliminary and final rolls to the municipalities. Over 68,000 changes were recorded for the 2010 rolls.
- Responded to the 2,053 appeals of new property assessments filed at the Boards of Revision in 2009 and the 140 subsequent appeals filed at the Municipal Board.
- Provided municipalities with the information required for "supplementary taxation" – tax bills for new construction that was not on the final assessment roll delivered in the previous year, thereby ensuring municipalities collect the full tax revenue they are entitled to and property owners pay their fair share of taxation.
- Conducted approximately 32,450 property reviews to place new construction and subdivisions on the rolls and update other property records. The number of reviews fluctuates annually. In the year before the reassessment year (such as 2009/10), fewer property reviews are conducted as resources are re-directed to reassessment analysis.

The Branch also researches issues related to property valuation, develops policies and procedures for the district offices, liaises with the City Assessor, and assists businesses, other organizations and other provincial and federal government departments with assessment issues. The Branch also provides advice to government on legislative and policy issues related to property assessment.

For additional information on Market Value Assessment see Appendix A, and for additional information on Total School Assessment see Appendix B.

Assessment Services operates on a cost-recovery basis. Of its total budget, 25% is recovered from Manitoba Education and 75% is paid by municipalities.

Clients

- *Municipalities* use the assessments as the basis for municipal taxation, necessary to support local service delivery.
- *Manitoba Education* (Education Support Levy) and the Province's 36 school divisions (special levy) and districts use the assessments as the basis for tax revenue, necessary to support school programs.
- *All government departments* with responsibility for Crown property use the assessments as the basis of grant-in-lieu of tax payments made to municipalities.
- *Property owners, fee appraisers, lending institutions and the public* also use assessment data for a variety of purposes.

Highlights in 2009/2010

- Implemented the province-wide General Reassessment, which saw all property values updated to reflect their market value as of the April 1, 2008 reference date. The new assessment values came into effect for the 2010 tax year. Over 400,000 properties province-wide were reassessed and issued new reassessment notices.
- Communicated the impacts of the 2010 Reassessment to all municipal councils (except Winnipeg) and property owners:
 - information on assessment and property tax impacts, as well as measures to mitigate property tax shifting was provided to all municipal councils.
 - open houses were held in communities across Manitoba for property owners to review their new property assessments with assessors.
- Re-engineered the inspection process for new construction, with the goal of increasing the efficiency of inspections and, consequently, increasing the amount of tax dollars placed on the rolls per inspection.

3(b) Assessment Services

Expenditures by Sub-appropriation	Actual 2009/10	Estimate 2009/10		Variance Over/(Under)	Expl. No.
	\$	FTE	\$		
Total Salaries	7,942	124.50	8,436	(494)	
Total Other Expenditures	1,731	0.00	1,863	(132)	
Less: Recoverable from Education	(2,577)	0.00	(2,577)	0	
TOTAL	7,096	124.50	7,722	(626)	

Municipal Finance and Advisory Services (MFAS)

The MFAS Branch supports the building and maintenance of strong municipal governments that can efficiently and effectively respond to their changing environments and serve as the foundation for healthy, viable municipalities.

Supports to Manitoba municipalities include a dynamic funding framework, provision of enabling and flexible legislation and policies, and the delivery of advisory supports to elected and non-elected municipal officials. Specific advisory supports to municipalities, including education and training, vary widely depending on the capacity and size of the municipality. A different funding framework exists for the City of Winnipeg, as a large urban centre.

Principal Activities in 2009/2010

- Provided a relevant and enabling legislative and policy framework including amending regulations under the legislation, notably related to Local Urban District boundary changes.
- Maintained an up-to-date Municipal Act Procedures Manual, intended as an administrative resource for municipal officials working with the legislation.
- Provided capacity-building advisory and consultative services on administrative, governance and financial matters by providing tools and information; skills and knowledge-based training and specific advice. Education and training through seminars, presentations and workshops are delivered to all elected officials and municipal administrators. Strategic, technical and other assistance is provided to individual municipalities as requested.
- Published "Statistical Information for Municipalities", which provides statistical highlights and financial statistics of all 198 municipalities in Manitoba. The publication is used by a wide variety of users for benchmarking, research and other purposes and is available to download from the Department's website.
- Monitored and followed up with municipalities to ensure they met statutory requirements for financial budgeting, reporting and capital borrowing.
- Performed due diligence for capital borrowing municipal by-laws submitted to The Municipal Board for review and approval.
- Provided annual conditional and unconditional financial assistance to support the operating and capital priorities of municipalities.
- Provided Grant in Lieu of Taxes payments to municipalities for provincially-owned properties located within municipal boundaries.
- Provided administration of Federal Gas Tax and Federal Transit Funds to municipalities.

Highlights in 2009/2010

- Passed amendments to provide for new requirements for campaign finance reporting for candidates in municipal elections outside Winnipeg and to update existing requirements for Winnipeg. Existing municipal conflict of interest rules were also strengthened for all municipalities.
- Introduced legislation to streamline and improve existing authority available to the City of Winnipeg to deal with problem vacant and derelict properties. The new authority will be extended to all other municipalities.
- Continued to develop capacity in support of local decision making by delivering seminars to elected and non-elected municipal officials in partnership with both the Association of Manitoba Municipalities (AMM) and the Manitoba Municipal Administrators Association on issues of importance for municipalities including:
 - new requirements for election campaign finance reporting;
 - strengthened conflict of interest rules for municipalities;
 - municipal administration issues, including procedural and accounting matters such as record keeping, reporting requirements, public information requirements, etc.

- Developed and delivered comprehensive resource materials and training supports to assist municipalities prepare for the October 2010 general municipal election and implement new requirements for campaign finance reporting, including:
 - a new, easy to read and use municipal candidate's guidebook;
 - one-day training seminars in 11 locations across the province to municipal election officials and Chief Administrative Officers;
 - a template campaign financing by-law and reporting form for use by municipalities;
 - new website information for candidates, voters and councils;
 - an article on new campaign finance rules in the AMM Municipal Leader.
- Provided support to municipalities to implement new conflict of interest requirements, including a template municipal employee code of conduct for use by municipalities and new website information.
- Continued to support the implementation of Public Sector Accounting Board (PSAB) recommendations for municipal accounting and financial reporting by providing ongoing advice and guidance to municipalities; managing the AMM Municipal Field Consultants Program; developing reference manuals and delivering training on the final implementation phase: the PSAB reporting model.
- Undertook due diligence requirements related to municipal capital borrowing to assist municipalities in financing capital projects. In 2009, \$89.5 million in capital borrowing was conducted by Manitoba municipalities, a 40% increase from the \$63.6 million borrowed in 2008. The number of borrowing applications decreased from 95 in 2008 to 85 in 2009.
- Delivered comprehensive funding support to all Manitoba municipalities. Over \$200 million was distributed to municipalities in 2009/10 by Manitoba Local Government, including \$142.7 million through the Building Manitoba Fund. All municipalities receive a share of growing provincial tax revenues through the Building Manitoba Fund, Manitoba's unique income and fuel tax revenue sharing program, in support of roads, transit, public safety and other municipal infrastructure and service priorities.

The Province has a different arrangement for financial support to Winnipeg than other municipalities, given the differing needs, demographics and economies of these municipalities.

City of Winnipeg - Provided \$140.8 million through Local Government in 2009/10, which included an accelerated payment \$23.2 million by the end of fiscal year 2009/10 to assist the City in addressing its funding pressures and service delivery needs:

- \$17.0 million in support of city road and bridge renewal;
- \$4.375 million as the second instalment of the Province's four-year \$17.5 million commitment for Stage 1 of the Southwest Rapid Transit Corridor; and
- \$1.864 million in public safety grant funding in support of the City's Fire and Paramedic Service.

New and enhanced provincial funding support provided to Winnipeg in 2009/10 included:

Transit Operating Grants – Almost \$3.0 million in increased funding was provided to Winnipeg through the Province's 50/50 transit funding partnership, resulting in a total of \$28 million in provincial transit funding in 2009/10.

Policing – New funding for 10 additional police officer positions was provided to Winnipeg through shared provincial gaming revenues, bringing to 80 the total number of city police officers funded by the Province since 2005.

Ambulance – \$4.0 million in new cost-shared funding was provided to Winnipeg in 2009/10 through Local Government for city ambulance services, recognizing the increased contribution made by firefighters in EMS response.

Main Street Project – An additional \$160,000 was provided to Winnipeg in 2009/10, fulfilling the Province's commitment to provide the City with \$360,000 in annual funding towards its share of the costs to support this important program.

The Province also committed new, long-term cost-shared funding support to Winnipeg to address joint provincial / city priorities starting in 2010/11, including:

- Annual funding to add a new Aerial Support (helicopter) Unit, for the Winnipeg Police Service. Funding will also be provided for a new Police Cadet program to hire up to 30 new cadets in 2010, cost-shared 50% with the City.
- \$53.3 million over the next 10 years starting in 2010 for city streets to eliminate the need to close the Disraeli Bridge during reconstruction.
- \$8.0 million over the next three years starting in 2010 to accelerate the widening of Kenaston Boulevard and Sterling Lyon Parkway to accommodate new commercial development in the area.

Other Municipalities – provided almost \$60 million in provincial funding to municipalities outside Winnipeg in 2009/10 through Manitoba Local Government. Additional capital funding support was provided through other programs including the Canada-Manitoba Infrastructure Program, Manitoba Water Services Board and through support for Conservation Districts.

New and enhanced provincial funding support in 2009/10 included:

Transit Operating Grants – Support for public transit services in Brandon, Thompson and Flin Flon increased by over \$135,000 or 5% in 2009/10 through the Province's 50/50 transit funding partnership.

Policing – Brandon received new funding for an additional police officer, resulting in a total of 12 Brandon police officers supported by the Province.

Municipal Recreation Facilities – Over \$2.8 million in additional funding was provided to cash flow rural and northern recreation facility projects through the Province's Municipal Recreation Fund. Since 2006, \$16.5 million in provincial funding has been committed to support recreation facility upgrades in communities across Manitoba, including support for major regional recreation centres in Thompson, The Pas, Brandon and Portage la Prairie.

- Supported the delivery of Federal Gas Tax Funds (GTF) and Federal Public Transit Funds to municipalities.

Gas Tax Funds – a total of \$167.3 million was distributed to municipalities by the end of 2009/10 under the initial 5-year Gas Tax Agreement, including \$66.9 million in 2009/10.

Gas Tax Funds will continue to flow to municipalities, as Manitoba and Canada entered into an Extension Agreement to provide for the continued transfer of \$264.6 million over the next four-year period of 2010/11 to 2013/14. The Extension Agreement was signed June 9, 2009.

Public Transit Funds - since 2006, over \$65 million has been allocated to Manitoba municipalities to support public transit. Projects funded over the past few years include upgrades to Winnipeg's Graham Avenue Transit Mall and Polo Park Transit centre and new bus purchases in the City of Brandon. Other municipalities that provide handi-transit service also benefited from a share of \$5.4 million for handi-transit vehicle replacement.

3(c) Municipal Finance and Advisory Services

Expenditures by Sub-appropriation	Actual 2009/10	Estimate 2009/10		Variance Over/(Under)	Expl. No.
	\$	FTE	\$		
Total Salaries	1,229	16.00	1,229	0	
Total Other Expenditures	358	0.00	349	9	
TOTAL	1,587	16.00	1,578	9	

Information Systems

The Branch supports and improves the delivery of Local Government programs by introducing advanced information technology, developing new systems, and helping redesign business processes and supporting implementation of technical upgrades to hardware and software used by the Department.

The Branch provides application development, technical support, and clerical support to tax billing, assessment, and internal departmental systems.

Principal Activities in 2009/2010

- Supported, operated and maintained the Manitoba Assessment Valuation and Administration System (MAVAS) to produce annual assessment rolls and notices for municipalities, including enhancements to ensure that the technology supporting these business processes remains current.
- Supported, operated, and maintained the Manitoba property tax system to prepare annual property tax statements and related reports for municipalities.
- Supported and operated other Local Government systems, including maintaining:
 - the Community Planning Services (CPS) Activity Tracking System to provide the ability to monitor the progress of various items at the regional planning offices;
 - the Municipal Board Letters System for the Municipal Board to schedule and track hearings and send out notices to appellants;
 - the Manitoba Education/Property Tax Credit Advance (MEPTCA) System on behalf of Manitoba Finance, used to confirm eligibility and provide qualified taxpayers with the MEPTCA deduction;
 - the Farmland School Tax Rebate program on behalf of Manitoba Agriculture Services Corporation, used to determine eligibility; and
 - a variety of other smaller systems to support functions such as budgets and salary projections.

Clients

- *Primary internal clients* are other Local Government branches that rely on Information Systems to provide information technology services. Other internal clients include Manitoba Education, Manitoba Finance, and Manitoba Agriculture Services Corporation.
- *Primary external clients* are municipalities for the assessment rolls and notices, budget re-caps, and tax statements for budgeting and tax collection purposes.

- *Secondary external clients* are organizations involved in real estate, appraisal, financial or legal business sectors that receive assessment data from Information Systems.

Highlights in 2009/2010

- Produced and distributed more than 400,000 property tax statements for all Manitoba properties outside Winnipeg, excluding the City of Brandon.
- Produced and distributed more than 400,000 2010 property reassessment notices and rolls for all Manitoba properties outside Winnipeg.
- Enhanced the Sales Analysis and mapping processes to support implementation of the 2010 Reassessment for properties outside Winnipeg.
- Developed a series of quality assurance processes to support data integrity for assessment roll and property tax administration and mapping updates.
- Maintained public accessibility to Manitoba Assessment Online, which provides the general public and subscribers access to assessment data via the website.
- Implemented Manitoba Municipalities Online, which will provide secure website access to Local Government information and services specific to municipalities, eg. Municipal Act Procedures Manual.

3(d) Information Systems

Expenditures by Sub-appropriation	Actual 2009/10	Estimate 2009/10		Variance Over/(Under)	Expl. No.
	\$	FTE	\$		
Total Salaries	1,041	8.30	1,067	(26)	
Total Other Expenditures	923	0.00	1,366	(443)	
Less: Recoverable from Education, Training and Youth	(500)	0.00	(500)	0	
TOTAL	1,464	8.30	1,933	(469)	

Financial Assistance to Municipalities

Financial Assistance for The City of Winnipeg

The Province provides comprehensive funding support to the City of Winnipeg, administered by Manitoba Local Government, which includes support for municipal infrastructure and service priorities through the Building Manitoba Fund, as well as other operating and capital grants to address key City funding pressures. Funding is offset to reflect the cost neutral transfer of the City's income assistance and Ombudsman programs to the Province, and public health services programs to the Winnipeg Regional Health Authority respectively, in accordance with the terms of the transfer.

Building Manitoba Fund:

Through the Building Manitoba Fund, Manitoba's unique income and fuel tax revenue sharing program, the City of Winnipeg receives a share of growing provincial tax revenues in support of public transit, public safety, roads and other municipal infrastructure and services.

Grants provided to the City of Winnipeg through the Building Manitoba Fund in 2009/10 include:

General Assistance – provides funding support to address municipal service and infrastructure priorities in the City of Winnipeg.

Transit Operating Grant – assists the City of Winnipeg in the operation of its public transit system, including handi-transit. Funding is provided through the Province's 50/50 transit funding partnership which is set in provincial legislation, providing 50% of the net operating costs of Winnipeg's public transit service.

Transit Capital Grant – assists the City with the purchase of new transit buses.

Roads Grant – supports the City's annual residential and regional street renewal program.

Public Safety – supports the city's firefighting, paramedic and other essential services.

Conditional Program Support – targeted funding to support priority City of Winnipeg programs and initiatives, including the Main Street Project, fire based EMS services, Dutch elm disease control, libraries, and the City's mosquito larviciding program.

Ambulance Funding – additional funding for city ambulance services to recognize the increased contribution of fire fighters in EMS response.

Other Operating Assistance:

On-going operating support to the City of Winnipeg through Manitoba Local Government includes funding provided through a share of provincial gaming (VLT and Casino) revenues, including targeted funding for the Winnipeg Police Service. An additional \$900,000 was provided in 2009 to fund 10 additional police officers, resulting in a total of 80 provincially-funded officers since 2005.

Other operating support is provided through the general support grant to offset the cost of the Province's Health and Post Secondary Education Tax Levy (payroll tax), along with other program specific support for property assessments, Dutch Elm disease control, and nuisance mosquito larviciding.

Other Capital Assistance:

Capital grants are provided to the City to support priority infrastructure projects. These grants are intended to provide Winnipeg with greater flexibility and autonomy in capital expenditure decisions, greater certainty in capital funding, as well as to support Manitoba's commitment to municipal infrastructure renewal through a financial partnership between the Province and the City.

A total of \$10.7 million in capital funding was provided to Winnipeg in 2009/10. This includes cashflow for projects approved for provincial funding under the Manitoba/Winnipeg Infrastructure Fund (MWIF), part of a long-term capital funding framework for the City of Winnipeg, and \$4.375 million for Stage 1 of the Southwest Rapid Transit Corridor – part of a \$17.5 million provincial contribution over 4 years.

Special Transit Allocation

A total of \$0.5 million was provided through the province's Special Transit Allocation in 2009/10, part of a three year, \$1.3 million commitment to augment the City's federal gas tax allocation for transit infrastructure. These funds will be used to enhance on-street transit priority diamond lanes and transit queue jump lanes.

Transportation Infrastructure:

A total of \$17.0 million was provided in 2009/10 on an accelerated basis for city roads and bike paths, to assist the City at the outset of the 2010 construction season. This is part of a multi-year, \$125 million provincial commitment for Winnipeg's transportation infrastructure. Since 2007, the Province has provided 50% cost-shared funding for almost all city regional streets and bridge projects.

4(a) Financial Assistance for The City of Winnipeg

Expenditures by Sub-appropriation	Actual 2009/10	FTE	Estimate 2009/10	Variance Over/(Under)	Expl. No.
	\$		\$		
(1) Building Manitoba Fund:	92,859	0.00	92,861	(2)	
(2) Other Operating Assistance:					
Unconditional Program Grant	4,888	0.00	4,888	0	
General Support Grant	10,655	0.00	10,720	(65)	
Urban Community Development (Gaming)	21,180	0.00	15,750	5,430	1
Public Safety Support	1,864	0.00	0	1,864	2
Other Conditional Support	4,900	0.00	5,000	(100)	
Less: Adjustment to reflect Program transfers from the City of Winnipeg	(23,650)	0.00	(23,650)	0	
Sub-total (2)	19,837	0.00	12,708	7,129	
(3) Other Capital Assistance	10,691	0.00	10,750	(59)	
(4) Special Transit Allocation	445	0.00	445	0	
(5) Road Improvement Projects	17,000	0.00	0	17,000	3
TOTAL	140,832	0.00	116,764	24,068	

Explanation

1. Reflects an accrual as a result of increased Video Lottery Terminal revenues, and an acceleration of payments to assist the City of Winnipeg in addressing service delivery pressures.
2. Reflects acceleration of \$1.864 million in 2010 provincial support for Public Safety Initiatives to the City of Winnipeg to assist the city in addressing service delivery pressures.
3. Reflects acceleration of \$17 million in 2010 provincial roads funding to the City of Winnipeg for major road/bridge projects and regional street repairs at the onset of the 2010 construction season.

Financial Assistance to Other Municipalities

Building Manitoba Fund:

Through the Building Manitoba Fund - Manitoba's unique income and fuel tax revenue sharing program – municipalities receive a share of growing provincial tax revenues in support of roads, recreation and library facilities, transit (including handi-transit service), public safety and other municipal infrastructure and services.

Grants provided to municipalities through the Building Manitoba Fund in 2009/10 include:

General Assistance – provides funding support to address municipal service and infrastructure priorities.

Transit Operating Grant – provides operating funding to municipalities to support public transit services, including handi-transit. Two types of grants are provided:

Unconditional Transit Operating grants to the cities of Brandon, Thompson and Flin Flon to support the operation of their public transportation systems. Funding is provided through the Province's 50/50 transit funding partnership, which is set provincial legislation.

Mobility Disadvantaged Transportation Program grants to support the operation of handivan service in 66 communities in Manitoba to enable mobility disadvantaged citizens to live more independently. Operating funding available to municipalities under this program includes:

- One-time start-up grants of \$6,000 to assist sponsoring municipalities with the establishment of new handivan services.
- Annual operating grants based on 37.5% of gross eligible operating expenses (maximum of \$20,000 for communities with one vehicle or \$30,000 for those with more than one vehicle).

Transit Capital Grant - provides capital funding to municipalities for public transit services. Two types of grants are provided:

Transit Capital Grant of \$128,000 was provided to the City of Brandon in 2009/10 to fund the replacement or refurbishment of transit buses.

Mobility Disadvantaged Transportation Program (in addition to providing annual operating grants) also provides one-time capital grants equal to 50% of the net cost to purchase a handivan to a maximum of \$10,000. In 2009/10, a capital grant was provided to one municipality.

Roads Grant – provides cost-shared capital funding to assist municipalities with the construction or upgrading of eligible municipal roads serving commercial, industrial and major recreational areas within the community.

Municipal Recreation and Library Fund – provides multi-year provincial funding in support of recreation and library facility projects in rural and northern Manitoba. \$7.5 million was allocated under the first phase of the program while an additional \$9.0 million will be allocated through an extension announced in the 2008 budget.

Library Sustainable Technology Fund – establishes a permanent fund to support the enhancement of technology resources in all regional library systems across the province.

Public Safety – provides operating funding in support of new police officers in Brandon and firefighting services in rural Manitoba.

Renaissance Brandon – Provides funding for Renaissance Brandon – Downtown Redevelopment/Community Economic Development to support community economic development projects.

Other Operating Assistance:

General Support Grants

General Support Grants were provided to 19 Manitoba municipalities in 2009/10, intended to offset the Province's Health and Post Secondary Education Levy. The grant is distributed to municipalities based on the prior year's actual payroll. Municipalities with actual payroll costs less than \$2.0 million received a grant of 4.3% of payroll costs less a \$1.0 million payroll exemption. Municipalities with actual payroll costs greater than \$2.0 million received a grant of 2.15% of payroll costs.

Rural Community Development (Gaming)

The Rural Community Development (Gaming) Grant provides unconditional support to all municipalities (excluding Town of Winkler and LGD of Mystery Lake) and Northern Affairs communities, funded by a 10% share of net Video Lottery Terminal (VLT) revenues generated in rural communities. In 2009/10 municipalities received a per capita payment of \$20.26, plus a base grant of \$5,000 per municipality. Manitoba Aboriginal and Northern Affairs receives a portion of the VLT funding available for distribution based on the population of the Northern Affairs communities as a percentage of the total Manitoba population, excluding First Nations and the City of Winnipeg. The 2009/10 payment to Manitoba Aboriginal and Northern Affairs was \$202,178.

4(b) Financial Assistance to Other Municipalities

Expenditures by Sub-appropriation	Actual 2009/10	Estimate 2009/10		Variance Over/(Under)	Expl. No.
	\$	FTE	\$		
(1) Building Manitoba Fund:	49,886	0.00	50,793	(907)	
(2) Other Operating Assistance:					
General Support Grant	1,630	0.00	1,620	10	
Rural Community Development (Gaming)	8,170	0.00	9,760	(1,590)	1
Sub-total (2)	9,800	0.00	11,380	(1,580)	
(3) Special Transit Allocation:	42	0.00	42	0	
TOTAL	59,728	0.00	62,215	2,487	

Explanation

1. Video Lottery Terminal revenue was less than estimated and the actual 2009/10 Rural Community Development (Gaming) grant has been reduced by a negative accrual of \$1.59 million.

Grants to Municipalities in Lieu of Taxes

Grants in lieu of taxes are paid to municipalities for provincially-owned properties located within local government boundaries. Grants equivalent to school and municipal taxes are paid on all provincial properties except those that are exempt. Exempt properties include public highways, provincial waterways and land in provincial parks or recreation areas.

GRANTS IN LIEU PAID		
	2008/09(\$)	2009/10(\$)
RMs	2,502	2,859
Villages	37	36
Towns	1,224	1,186
LGDs	12	11
Cities (excluding Winnipeg)	3,119	3,979
City of Winnipeg	7,348	7,238
Northern Affairs	148	151
Agricultural Refunds	(22)	(22)
Municipalities and Northern Communities	14,368	15,438

4(c) Grants to Municipalities in Lieu of Taxes

Expenditures by Sub-appropriation	Actual 2009/10	Estimate 2009/10		Variance Over/(Under)	Expl. No.
	\$	FTE	\$		
Grants	15,438	0.00	14,519	919	
Recoverable	(15,366)	0.00	(14,378)	(988)	
TOTAL	72	0.00	141	(69)	

Recoverable From Urban and Rural Economic Development Initiatives

This Program provides for the partial recovery of operating and capital expenditures related to the Mobility Disadvantaged Transit Program from the Rural Economic Development Initiatives Program and provides for the recovery of expenditures related to financial assistance to the City of Winnipeg from the Urban Development Initiatives Program.

4(d) Recoverable From Urban and Rural Economic Development Initiatives

Expenditures by Sub-appropriation	Actual 2009/10	Estimate 2009/10		Variance Over/(Under)	Expl. No.
	\$	FTE	\$		
Recoverable	(4,271)	0.00	(4,414)	143	

Emergency Measures Organization

The Manitoba Emergency Measures Organization (13-5) was transferred to the Department of Infrastructure and Transportation during the 2009/10 fiscal year.

Costs Related to Capital Assets

This appropriation was established to provide for the amortization of the Department of Local Government capital assets.

13-6 Costs Related to Capital Assets

Expenditures by Sub-appropriation	Actual 2009/10	Estimate 2009/10		Variance Over/(Under)	Expl. No.
	\$	FTE	\$		
Costs Related to Capital Assets	116	0.00	116	0	

Financial Information Section

Reconciliation Statement

Details	2009/10 Estimates \$
Printed Estimates of Expenditure 2009/2010 – Local Government	231,698
Transfer of Functions to:	
- Family Services and Consumer Affairs	(1,365)
- Housing and Community Development	(3,843)
- Infrastructure and Transportation	(2,516)
Allocation of Funds from:	
- Enabling Appropriations	
• Winnipeg Partnership Agreement	5,049
• eco Trust Fund	1,088
Estimates of Expenditure 2009/2010 (Adjusted)	230,111

DEPARTMENT OF LOCAL GOVERNMENT

EXPENDITURE SUMMARY

For the fiscal year ended March 31, 2010 with comparative figures for the previous fiscal year.

SECTION I – LOCAL GOVERNMENT

ESTIMATE 2009/10	APPROPRIATION	ACTUAL 2009/10	ACTUAL 2008/09	INCREASE (DECREASE)	EXPLANATION NUMBER
13-1 ADMINISTRATION AND FINANCE					
46	(a) Minister's Salary	38	45	(7)	
606	(b) Executive Support				
80	1 Salaries	632	600	32	
	2 Other Expenditures	85	85	0	
227	(c) Brandon Office				
65	1 Salaries	184	198	(14)	
	2 Other Expenditures	55	56	(1)	
245	(d) Human Resource Management				
51	1 Salaries	212	182	30	
	2 Other Expenditures	55	47	8	
491	(e) Financial and Administrative Services				
190	1 Salaries	460	442	18	
	2 Other Expenditures	163	153	10	
848	(f) Municipal Board				
236	1 Salaries	581	589	(8)	
	2 Other Expenditures	218	219	(1)	
	(g) Public Utilities Board				
	1 Salaries				
	2 Other Expenditures				
3,085	TOTAL 13-1	2,683	2,616	67	

DEPARTMENT OF LOCAL GOVERNMENT

EXPENDITURE SUMMARY

For the fiscal year ended March 31, 2010 with comparative figures for the previous fiscal year.

ESTIMATE 2009/10	APPROPRIATION	ACTUAL 2009/10	ACTUAL 2008/09	INCREASE (DECREASE)	EXPLANATION NUMBER
	13-2 COMMUNITY PLANNING AND DEVELOPMENT				
	(a) Executive Administration				
178	1 Salaries	189	178	11	
44	2 Other Expenditures	36	35	1	
	(b) Provincial Planning Services				
960	1 Salaries	895	766	129	1
908	2 Other Expenditures	951	254	697	1
(188)	3 Less: Recoverable from Urban Development Initiatives	(127)	(137)	10	
	(c) Community Planning Services				
3,295	1 Salaries	3,143	3,032	111	
1,098	2 Other Expenditures	945	994	(49)	
(612)	3 Less: Recoverable from Rural Economic Development Initiatives	(452)	(497)	45	
	(d) Neighbourhoods Alive!				
	(1) Salaries and Employee Benefits				
	(2) Other Expenditures				
	(3) Neighbourhood Support				
	(4) Less: Recoverable from Urban and Rural Development Initiatives				
	(e) Urban Development				
667	(1) Salaries and Employee Benefits	581	583	(2)	
115	(2) Other Expenditures	95	80	15	
(313)	(3) Less: Recoverable from Urban Development Initiatives	(237)	(300)	63	

DEPARTMENT OF LOCAL GOVERNMENT

EXPENDITURE SUMMARY

For the fiscal year ended March 31, 2010 with comparative figures for the previous fiscal year.

ESTIMATE 2009/10	APPROPRIATION	ACTUAL 2009/10	ACTUAL 2008/09	INCREASE (DECREASE)	EXPLANATION NUMBER
	(f) Winnipeg Partnership Agreement Development				
296	(1) Salaries and Employee Benefits	170	323	(153)	
47	(2) Other Expenditures	34	29	5	
5,968	(3) WPA Programs	3,828	4,428	(600)	2
28,295	(g) Urban Development Initiatives	28,265	27,855	410	3
40,758	TOTAL 13-2	38,316	37,623	693	

DEPARTMENT OF LOCAL GOVERNMENT

EXPENDITURE SUMMARY

For the fiscal year ended March 31, 2010 with comparative figures for the previous fiscal year.

ESTIMATE 2009/10	APPROPRIATION	ACTUAL 2009/10	ACTUAL 2008/09	INCREASE (DECREASE)	EXPLANATION NUMBER
	13-3 PROVINCIAL – MUNICIPAL SUPPORT SERVICES				
	(a) Executive Administration				
184	1 Salaries	220	182	38	
29	2 Other Expenditures	28	28	0	
	(b) Assessment Services				
8,436	1 Salaries	7,942	7,488	454	
1,863	2 Other Expenditures	1,731	1,737	(6)	
(2,577)	3 Less: Recoverable from Education, Training and Youth	(2,577)	(2,362)	(215)	
	(c) Municipal Finance and Advisory Services				
1,229	1 Salaries	1,229	1,238	(9)	
349	2 Other Expenditures	358	365	(7)	
	(d) Information Systems				
1,067	1 Salaries	1,041	1,029	12	
1,366	2 Other Expenditures	923	1,080	(157)	
(500)	3 Less: Recoverable from Education, Citizenship and Youth	(500)	(459)	(41)	
11,446	TOTAL 13-3	10,395	10,326	69	

DEPARTMENT OF LOCAL GOVERNMENT

EXPENDITURE SUMMARY

For the fiscal year ended March 31, 2010 with comparative figures for the previous fiscal year.

ESTIMATE 2009/10	APPROPRIATION	ACTUAL 2009/10	ACTUAL 2008/09	INCREASE (DECREASE)	EXPLANATION NUMBER
	13-4 FINANCIAL ASSISTANCE TO MUNICIPALITIES				
	(a) Financial Assistance for the City of Winnipeg				
92,861	(1) Building Manitoba Fund	92,859	96,847	(3,988)	4
	(2) Other Operating Assistance				
4,888	(a) Unconditional Program Grant	4,888	34,888	(30,000)	5
10,720	(b) General Support Grant	10,655	10,229	426	
15,750	(c) Urban Community Development	21,180	15,700	5,480	6
0	(d) Public Safety Support	1,864	0	1,864	7
5,000	(e) Other Conditional Support	4,900	4,915	(15)	
(23,650)	(f) Less: Adjustment to reflect program transfers from the City of Winnipeg	(23,650)	(23,650)	0	
10,750	(3) Other Capital Assistance	10,691	32,557	(21,866)	8
445	(4) Special Transit Allocation	445	445	0	
	(5) Road Improvement	17,000	45,000	(28,000)	9
	(b) Financial Assistance to Other Municipalities				
50,793	(1) Building Manitoba Fund	49,886	53,149	(3,263)	10
	(2) Other Operating Assistance				
1,620	(a) General Support Grant	1,630	1,569	61	
9,760	(b) Rural Community Development	8,170	8,810	(640)	
42	(3) Special Transit Allocation	42	42	0	

DEPARTMENT OF LOCAL GOVERNMENT**EXPENDITURE SUMMARY**

For the fiscal year ended March 31, 2010 with comparative figures for the previous fiscal year.

ESTIMATE 2009/10		APPROPRIATION	ACTUAL 2009/10	ACTUAL 2008/09	INCREASE (DECREASE)	EXPLANATION NUMBER
14,519	(c)	Grants to Municipalities in Lieu of Taxes				
(14,378)		(1) Grants	15,438	14,368	1,070	
		(2) Less: Recoverable from Other appropriations	(15,366)	(14,249)	(1,117)	
(4,414)	(d)	Less: Recoverable from Urban and Rural Economic Development Initiatives	(4,271)	(4,309)	38	
174,706		TOTAL 13-4	196,361	276,311	(79,950)	

DEPARTMENT OF LOCAL GOVERNMENT**EXPENDITURE SUMMARY**

For the fiscal year ended March 31, 2010 with comparative figures for the previous fiscal year.

ESTIMATE 2009/10	APPROPRIATION	ACTUAL 2009/10	ACTUAL 2008/09	INCREASE (DECREASE)	EXPLANATION NUMBER
	13-5 EMERGENCY MEASURES ORGANIZATION				
0	Emergency Measures Organization		0		
0	(a) Salaries		0		
	(b) Other Expenditures		0		
0	TOTAL 13-5		0		
116	13-6 COSTS RELATED TO CAPITAL ASSETS	116	147	(31)	
230,111	TOTAL EXPENDITURES FOR LOCAL GOVERNMENT	247,871	327,023	(79,152)	

EXPLANATION NOTES

1. *The year over year increase in expenditures is due to the start up of the Climate Change initiative under this program.*
2. *The year over year variance is due to there being less project activity this fiscal year as the program nears the end of the agreement.*
3. *This allocation is based on VLT revenues generated in Winnipeg which increased for 2009/10.*
4. *Reflects reduced revenues distributed to municipalities through the Building Manitoba Fund.*
5. *Reflects the acceleration of \$15 million in Unconditional Programs grant funding in 2008/09 to assist the City in meeting its budgetary pressures.*
6. *Reflects an accrual as a result of increased Video Lottery Terminal revenues, and an acceleration of payments to assist the City of Winnipeg in addressing service delivery pressures.*
7. *Reflects acceleration of \$1.864 million in 2010 provincial support for Public Safety Initiatives to the City of Winnipeg to assist the City in addressing service delivery pressures.*
8. *Reflects \$21.8 million in funding provided in 2008/09 towards the City's cost of construction for Stage 1 of the southwest Rapid Transit Corridor of which \$7 million was provided through the Enabling Vote.*
9. *Reflects the acceleration of \$25 million in 2009 of provincial roads funding to the City at the outset of the 2007 construction season.*
10. *Reflects reduced revenues distributed to municipalities through the Building Manitoba Fund.*

DEPARTMENT OF LOCAL GOVERNMENT

REVENUE SUMMARY BY SOURCE

For the fiscal year ended March 31, 2010 with comparative figures for the previous fiscal year.

Actual 2008/09	Actual 2009/10	Increase (Decrease)	Source	Actual 2009/10	Estimate 2009/10	Variance	Expl. No.
Current Operation Programs – Other Revenue							
706	695	(11)	(a) Fees	695	690	5	
8,030	8,570	540	(b) Municipalities Shared Cost Receipts	8,570	9,491	(921)	
73	37	(36)	(c) Sundry	37	52	(15)	
0	(379)	(379)	Reconciliation	(379)	0	(379)	1
8,809	8,923	114	TOTAL REVENUE	8,923	10,233	(1,310)	

Explanation

1. The decrease in year over year revenue, and revenue being less than planned in 2009/10, is due to the completion of a Canada – Manitoba – Winnipeg core area Agreement and the subsequent write off of outstanding Shared Cost accounts receivable.

DEPARTMENT OF LOCAL GOVERNMENT

FIVE-YEAR EXPENDITURE AND STAFFING SUMMARY BY APPROPRIATION

For years ending March 31, 2006 – March 31, 2010

ACTUAL/ADJUSTED*EXPENDITURES (\$000)

		2006/06		2006/07		2007/08		2008/09		2009/10	
		FTE	\$	FTE	\$	FTE	\$	FTE	\$	FTE	\$
13-1	ADMINISTRATION AND FINANCE ^{1,4}	34.10	2,570	34.10	2,392	33.10	2,518	33.10	2,616	34.10	2,683
13-2	COMMUNITY PLANNING AND DEVELOPMENT ⁴	64.00	27,913	63.00	35,376	64.00	32,401	65.00	37,623	63.00	38,316
13-3	PROVINCIAL-MUNICIPAL SUPPORT SERVICES ¹	151.10	9,382	151.10	9,532	151.10	9,763	150.80	10,326	150.80	10,395
13-4	FINANCIAL ASSISTANCE TO MUNICIPALITIES	0.00	155,110	0.00	172,168	0.00	200,675	0.00	276,311	0.00	196,361
13-5	EMERGENCY MEASURES ORGANIZATION ⁴	0.00	0	0.00	0	0.00	0	0.00	0	0.00	0
13-6	COSTS RELATED TO CAPITAL ASSETS ¹	0.00	167	0.00	163	0.00	154	0.00	147	0.00	116
TOTAL	LOCAL GOVERNMENT	249.20	196,142	248.20	219,631	248.20	248,511	248.90	327,023	247.90	247,871

EXPLANATION NOTES

1. *The 2005/2006 actuals have been adjusted to reflect Departmental reorganization in 2006/2007.*
2. *In 2006/2007, the Trade and Federal-Provincial and International Relations division was transferred to Competitiveness, Training and Trade. The prior years have been adjusted to reflect this transfer.*
3. *In 2006/2007, the Canada Manitoba Infrastructure Agreement was transferred to Infrastructure and Transportation and the Economic Partnership Agreement was transferred to Competitiveness, Training and Trade. The prior years have been adjusted to reflect this transfer*
4. *In 2009/10 the Public Utilities Board, the Neighbourhoods Alive! program, and the Emergency Measures Organization were transferred to the departments of Family Services and Consumer Affairs, Housing and Community Development, and Infrastructure and Transportation respectively. The 2005/06, 2006/07, 2007/08 and the 2008/09 actuals have been adjusted to reflect these changes.*

Other Appropriations

Emergency Expenditures

Responsibility for this appropriation (27-1) was transferred to the Department of Infrastructure and Transportation during the 2009/10 fiscal year.

APPENDICES

Appendix A - Market Value Assessment - Provincial Totals

At the end of the calendar year, the Assessment Branch delivers final assessment rolls to all municipalities excluding the City of Winnipeg. The market value of all assessment in Manitoba as shown on these rolls is aggregated in the table below.

Roll Type / Year	RURAL	VILLAGES	TOWNS	CITIES	L.G.D.S.	ABORIGINAL / NORTHERN AFFAIRS	TOTAL
Business							
2010	40,045,590	20,000	10,577,000	58,389,000	740,300	1,662,300	111,434,190
2009	38,445,450	30,700	16,432,700	55,994,440	740,300	1,512,600	113,156,190
Change	1,600,140	(10,700)	(5,855,700)	2,394,560	0	149,700	(1,722,000)
Personal							
2010	345,013,200	1,954,300	25,995,000	35,780,900	0	170,000	408,913,400
2009	198,873,000	1,851,100	26,832,000	37,976,500	0	173,300	265,705,900
Change	146,140,200	103,200	(837,000)	(2,195,600)	0	(3,300)	143,207,500
Real (T)							
2010	31,037,405,250	392,363,500	4,128,052,500	7,167,785,400	129,350,700	148,632,300	43,003,589,650
2009	22,099,569,800	283,305,180	3,027,924,500	5,031,096,500	74,831,300	103,325,200	30,620,052,480
Change	8,937,835,450	109,058,320	1,100,128,000	2,136,688,900	54,519,400	45,307,100	12,383,537,170
Real (G)							
2010	1,061,258,400	15,107,000	213,845,600	349,015,300	6,038,000	75,270,300	1,720,534,600
2009	783,782,600	12,859,100	171,968,800	268,413,900	3,665,100	59,154,600	1,299,844,100
Change	277,475,800	2,247,900	41,876,800	80,601,400	2,372,900	16,115,700	420,690,500
Real (S)							
2010	112,786,000	17,345,700	192,134,100	214,325,200	508,000	607,100	537,706,100
2009	92,628,100	14,939,900	159,778,000	178,729,000	380,300	493,200	446,948,500
Change	20,157,900	2,405,800	32,356,100	35,596,200	127,700	113,900	90,757,600
Real (E)							
2010	1,617,086,000	83,077,700	1,358,453,600	947,604,700	36,787,000	58,687,300	4,101,696,300
2009	1,173,402,700	71,133,800	1,087,703,800	720,217,100	19,058,200	45,641,400	3,117,157,000
Change	443,683,300	11,943,900	270,749,800	227,387,600	17,728,800	13,045,900	984,539,300
TOTAL							
2010	34,213,594,440	509,868,200	5,929,057,800	8,772,900,500	173,424,000	285,029,300	49,883,874,240
2009	24,386,701,650	384,119,780	4,490,639,800	6,292,427,440	98,675,200	210,300,300	35,862,864,170
Change	9,826,892,790	125,748,420	1,438,418,000	2,480,473,060	74,748,800	74,729,000	14,021,010,070

T – Taxable

G – Exempt: Subject to grant in lieu of taxes

S – Taxable: Exempt from school levies

E – Exempt

Appendix B – Total School Assessment (Portioned Values)

In accordance with provisions of *The Municipal Assessment Act*, the 2010 Total School Assessment was provided to the Department of Education by December 1, 2009 and formed the basis for the calculation of school levies. The Total School Assessment (TSA) is the TMA plus portioned values of personal property less the value of real property exempt from school taxes. The TSA is the tax base used by the Province to raise revenue to support the education program across Manitoba and is a determining factor in the distribution of funding to school divisions.

School Division	School Assessment
Beautiful Plains	397,701,660
Borderland	503,597,510
Brandon	1,907,303,820
Evergreen	696,734,850
Flin Flon	106,490,100
Fort la Bosse	498,096,780
Frontier	169,486,320
Garden Valley	668,939,710
Hanover	1,245,425,230
Interlake	792,974,480
Kelsey	173,337,860
Lakeshore	209,976,460
Lord Selkirk	1,386,003,140
Louis Riel	5,005,850,750
Mountain View	580,840,650
Mystery Lake	335,176,780
Outside Division Boundaries *	122,457,800
Park West	462,754,100
Pembina Trails	5,013,336,920
Pine Creek	260,176,700
Portage la Prairie	774,778,700
Prairie Rose	679,126,540
Prairie Spirit	638,336,860
Red River Valley	670,193,360
River East Transcona	4,332,488,530
Rolling River	509,275,800
Seine River	992,572,240
Seven Oaks	2,182,240,780
Southwest Horizon	528,114,020
St. James Assiniboia	3,194,915,160
Sunrise	1,560,409,790
Swan Valley	285,616,490
Turtle Mountain	288,463,670
Turtle River	138,026,090
Western	329,731,340
Winnipeg	8,203,087,550
GRAND TOTAL	45,844,038,540

* Subject to Education Support Levy and not Special Levy

Appendix C – Committees and Crown Corporations

Leaf Rapids Town Properties Ltd.

Leaf Rapids Town Properties Ltd. (formerly Leaf Rapids Development Corporation) was formed in 1971 by a precedent-setting agreement between the Province and Sherrit-Gordon Mines. Under the agreement, all assessable surface property of the mining company was put on the tax roll for taxation purposes, making Sherrit-Gordon a corporate citizen of the Town. The Province, through Leaf Rapids Town Properties Ltd., developed the townsite property and now manages the Town Centre and other facilities. It recovers costs through property rentals.

The Corporation has a six-person Board of Directors selected and elected given their portfolio responsibilities as senior civil servants with the Province of Manitoba. The Minister of Finance is the sole shareholder. The Corporation reports to Government through the Minister of Local Government. Linda McFadyen, the Deputy Minister of Local Government is the Chairperson and President of the Corporation. Current Directors, as at March 31, 2010, include staff from the departments of Infrastructure and Transportation; Innovation, Energy and Mines; Finance; Agriculture, Food and Rural Initiatives; and Aboriginal and Northern Affairs.

A representative of the Town of Leaf Rapids attends Board meetings in an advisory role. Day-to-day management of the Town Centre and other properties is carried out through the contribution of time of civil servants. In 2009/2010, staff support for the Corporation was provided by Infrastructure and Transportation. The General Manager, the Assistant Deputy Minister of Accommodation Services Division, Infrastructure and Transportation, reports to the Chair on matters pertaining to the Corporation.

Appendix D - Sustainable Development Activities and Accomplishments

The following is a summary of progress made towards integrating the principles and guidelines of sustainable development into the programs and activities of the Department of Local Government. The summary is organized on the basis of the Principles and Guidelines of Sustainable Development as outlined in Schedules A and B of *The Sustainable Development Act*.

Integration of Environmental and Economic Decisions

- The Administrative Services Branch staff facilitates government-wide implementation of sustainable development principles and policies through participation on sustainable development related committees.
- The Community Planning and Development Division works in partnership with local planning authorities, other government departments, the private sector and stakeholders to ensure that Manitobans live in well-planned, environmentally sound and economically sustainable communities and regions. This division is responsible for developing and administering integrated provincial land use planning policies, legislation and regulations, and providing regionally based professional planning services to local governments, planning districts, northern communities and the public, consistent with provincial land use interests.
- The Canada-Manitoba Agreement on the Transfer of Federal Gas Tax Revenues 2005-2015 provides funding for environmentally sustainable municipal infrastructure. This agreement requires municipalities to report on expenditures made and outcomes achieved, to ensure that environmental sustainability objectives are met. This agreement also requires municipalities to develop integrated community sustainability plans to help ensure the long-term environmental, cultural, social and economic sustainability of the community.
- Through a variety of funding mechanisms, including the Province's 50/50 Transit Funding Partnership, the Mobility Disadvantaged Transportation program, provincial transit capital grants, and Federal Public Transit Fund and Transit Trust, the Province provides support for affordable and accessible municipal public transit systems across Manitoba. This includes new funding for development of Winnipeg's Rapid Transit System and to address priorities in other transit communities. Public transit funding serves to increase transit ridership and supports environmental objectives of reducing green house gas emissions and improving air quality.

Stewardship

- Municipal Finance and Advisory Services delivers funding support to all municipalities to enhance the sustainability of communities, to assist in the provision of quality, affordable municipal services and to assist in the management of community resources and the environment, including: support for "green" services and infrastructure in the City of Winnipeg such as public transit, transit bus replacement, and Rapid Transit System development, wastewater treatment facilities and Dutch Elm disease control; and Province-wide operating and capital support for public transit services, including transit for the mobility disadvantaged.
- The Building Manitoba Fund expanded Manitoba's unique income tax sharing to include new road-related fuel tax revenue sharing, in support of roads, public transit (including handi-transit service) and other municipal infrastructure and services. Through the Fund, all municipalities received increased funding support in 2009 through a growing share of provincial tax revenues. Accountability provisions ensure that these increases are dedicated to municipal priorities.
- The Province has a long-term capital funding framework for the City of Winnipeg, providing \$70.0 million in cost-shared funding to be committed over six years (2005-2010) through the Manitoba/Winnipeg Infrastructure Fund (M/WIF) to meet joint infrastructure funding priorities.

- Municipalities will receive a total of \$167.3 million in federal gas tax revenues through the Canada-Manitoba Agreement on the Transfer of Federal Gas Tax Revenues 2005-2015. Municipal Finance and Advisory Services administers these funds on behalf of Canada which includes distributing funding to municipalities and reporting to Canada on expenditures and outcomes achieved.
- The Community Planning and Development Division provides grants to encourage municipalities and planning districts to initiate their first community land use planning program or to review and update their development plan and zoning by-law.
- Urban Green Team helps create opportunities for young Manitobans to pursue job and career-related opportunities in their home communities while helping communities maintain and enhance their local environment.

Shared Responsibility & Understanding

- Human Resource Services, through implementation of the Department's Employment Equity Plan, ensures that policies consider and reflect the needs and views of the various ethnic groups in Manitoba.
- Municipal Finance and Advisory Services partners with municipal stakeholders on specific projects to build capacity of elected and non-elected municipal officials. This includes developing publications (e.g. reference guide for newly elected officials, recruiting and retaining chief administrative officers, municipal election candidates' guide, election official's manual), delivering presentations on a broad range of topics related to municipal administration, governance and financial issues as well as how municipalities can engage their citizens, and delivering training on specific issues (e.g. municipal elections).
- Municipal Finance and Advisory Services also supports the implementation of Public Sector Accounting Board (PSAB) recommendations for municipal accounting and financial reporting including partnering with the AMM to hire a consultant to prepare a detailed implementation plan and hiring a project manager to work with stakeholders to ensure project timelines and deliverables are met.
- Community Planning and Development Division co-ordinates interdepartmental review of all local planning related proposals including development plans, zoning by-laws and subdivision applications.
- The Community Planning and Development Division provides planning services to other provincial departments as well as other divisions within the Department. It also consults and works with local government associations, the public, industry and other provincial and federal departments as an integral and on-going part of its activities.
- The Community Planning and Development Division is leading an interdepartmental and public review of the Provincial Land Use Policies Regulation under *The Planning Act* to improve and modernize the Provincial Land Use Policies.

Rehabilitation & Reclamation

- The Urban Development Branch, together with the City of Winnipeg, supports community-identified projects through the Building Communities initiative including the creation of new community green spaces and recreational venues.

Public Participation

- The Urban Development Branch's Building Communities Program is a cost-shared, urban renewal initiative with the City of Winnipeg. Community consultation and participation are fundamental elements of the initiative. In each neighbourhood, an advisory committee, comprised of local residents and key stakeholders, has been involved in the identification of capital priorities and the development of a strategic plan for addressing them.
- The tripartite Winnipeg Partnership Agreement (WPA), which ended on March 31, 2010, was developed in consultation with Winnipeg residents. It recognized the importance of public input and participation in program design and delivery. The WPA Aboriginal Participation and Building Sustainable Neighbourhoods component programs both had advisory committees, comprised of engaged individuals and representatives of community organizations and the financial, business, education and academic sectors that provided advice to the three governments on process and projects.

Access To Information

- The Department provides access to information through a number of avenues, including a web site, news releases, and an annual report. The web site provides information on departmental programs.
- By administering *The Freedom of Information and Personal Privacy Act* on behalf of the Department, the Administrative Services Branch facilitates the opportunity for equal and timely access to departmental information by all Manitobans.
- Public understanding of assessment information was substantially improved through the revision of property records available at Assessment Services' offices. These records show the land and building characteristics that form the basis of the property assessment. They provide details of the valuation and other pertinent data such as inspection history. The information shown on the reports is now better tailored to different users' needs. Plain language has been emphasized along with minimization of abbreviations and acronyms. The public's improved ability to understand the recorded information and assessment process supports sustainable development decision making.
- The "2008 Statistical Information for Municipalities" is an annual publication that presents relevant and useful statistical highlights and information necessary for municipal officials and others to understand and analyze the financial position of all Manitoba municipalities. The publication provides a resource for municipalities to examine the efficiency and effectiveness of the services they deliver. The 2008 publication provides information on budgeted municipal expenditures and municipal property tax, to improve the relevance and comparisons among similar municipalities.
- The Community Planning and Development Division maintains a Capital Region web site to provide public access to related research and information.
- The Municipal Board maintains a web site to provide awareness of the assessment appeal process and to provide advice to applicants on how to prepare and present their appeal before the Board.

Integrated Decision-Making & Planning

- The Urban Development Branch had the lead role on behalf of the provincial government in the negotiation and implementation of the five-year, tripartite Winnipeg Partnership Agreement (WPA) for Winnipeg. The WPA, signed in May 2004, was developed through a collaborative tri-government process and provided a mechanism for co-ordinated, integrated decision-making and planning for urban development in Winnipeg. The agreement ended March 31, 2010.

- The Urban Development Branch's Building Community Initiative has a joint, Manitoba-Winnipeg decision-making and implementation mechanism at both the working and the elected officials' levels that supports an integrated, collaborative approach.

Waste Minimization & Substitution

- Through participation on the government-wide Procurement Council, the Administrative Services Branch helps to formulate sustainable procurement practices for government-wide implementation, and also co-ordinates the implementation of these practices in Local Government.
- All branches and field offices increase the use of electronic options such as email to distribute program and promotional materials in order to reduce the use of paper.

Research & Innovation

- Municipal Finance and Advisory Services continues to provide strategic, technical and other assistance to support municipalities on a range of locally-driven sustainability initiatives, for example through service sharing, tax and revenue sharing, and municipally-driven restructuring. The "Statistical Information for Municipalities" publication, providing statistical highlights and financial statistics for all 198 municipalities also continues to be enhanced.
- The Urban Development Branch had the lead role on behalf of the provincial government in the implementation of the five-year, tripartite Winnipeg Partnership Agreement (WPA). One of the WPA's four component programs focused specifically on technology and innovation.
- The Community Planning Assistance program has been enhanced to provide cost shared financial support for municipalities and planning districts to prepare detailed land use information and digital parcel mapping to support effective land use planning processes.

Pollution Prevention and Human Health

- All branches and field offices continued to recycle solid waste and scrap paper, which includes aluminum cans, paper, cardboard, batteries and Styrofoam.
- The government has discontinued the use of virgin paper and increased the purchase of recycled paper.
- The Department's Workplace Safety and Health (WSP&H) Committee is functional and continues to meet on a quarterly basis. The Department's Workplace Safety & Health Program was completed and implemented in 2006. The program contains a plan to identify and control workplace hazards and respond to emergencies.
- Government supports membership discounts at some fitness facilities to encourage exercise and fitness for employees. Showers are available in some offices for staff who cycle to work or run during their lunch break. Purified water is available to staff in some locations.

Reduction of Fossil Fuel Emissions

- All branches have been encouraged to use ethanol gasoline (E10) when operating government vehicles. As leases expire, vehicles are being replaced with E85 or lower consumption vehicles.
- Alternative forms of transportation have been encouraged and bicycle racks have been installed at buildings where the staff have requested it.

Community Economic Development

- The five-year, \$75.0 million Winnipeg Partnership Agreement (WPA) was a tripartite initiative to support the long term sustainable community and economic development of Winnipeg. A major Agreement objective, particularly under its Aboriginal Participation and Building Sustainable Neighbourhoods components, was to support broadly based, grassroots community economic development and the strengthening of community capacity. As of March 31, 2010, WPA had approved 274 projects and committed and expended its entire \$75.0 million allocation.

Appendix E – Performance Indicators

English Introduction

The following section provides information on key performance measures for the department for the 2009-10 reporting year. All Government of Manitoba departments include performance measures in their Annual Reports to complement the financial results and provide Manitobans with meaningful and useful information about government activities and their impact on the province and its citizens.

For more information on performance reporting and the Manitoba government, visit www.manitoba.ca/performance

Your comments on performance measures are valuable to us. You can send comments or questions to mbperformance@gov.mb.ca.

French Introduction

La section ci-dessous fournit de l'information sur certaines mesures clés de performance relativement aux activités du ministère pendant l'année 2009-2010. L'ensemble des ministères du gouvernement du Manitoba font état de mesures de performance dans leurs rapports annuels pour ajouter aux données sur les résultats financiers et mettre à la disposition des Manitobains et Manitobaines des renseignements valables et utiles sur les activités du gouvernement et leurs retombées pour la province et sa population.

Pour de plus amples informations quant aux rapports sur la performance et au gouvernement du Manitoba, veuillez consulter le site : www.gov.mb.ca/finance/performance.fr.html

Nous apprécions beaucoup vos commentaires sur les mesures de performance. N'hésitez pas à nous transmettre vos observations ou questions à l'adresse : mbperformance@gov.mb.ca

WHAT IS BEING MEASURED AND USING WHAT INDICATOR?	WHY IS IT IMPORTANT TO MEASURE THIS?	WHERE ARE WE STARTING FROM (BASELINE MEASUREMENT)?	WHAT IS THE 2009/2010 RESULT OR MOST RECENT AVAILABLE DATA?	WHAT IS THE TREND OVER TIME?	COMMENTS/RECENT ACTIONS/REPORT LINKS
<p>We are measuring approved Development Plans (DPs), including Livestock Operation Policies (LOPs), because they provide a municipal framework to direct sustainable land use and development in the municipality or planning district through maps, policies and statements of physical, social, and environmental and economic objectives.</p>	<p>Land use planning is the foundation upon which communities build economic opportunities, protect the environment, and improve quality of life for their citizens.</p> <p>DPs and LOPs are key elements of province-wide initiatives to enhance planning and promote sustainability of the livestock industry. The development of LOPs provides opportunity for all citizens of a municipality, including local farmers and residents of both towns and rural areas, to discuss how livestock operations fit within their long term development goals.</p>	<p>As for March 31, 2006, 165 of 198 municipalities had an approved Development Plan and 2 of 198 municipalities had a Livestock Operation Policy (LOP).</p>	<p>As of March 31, 2010, 190 of 198 municipalities had an approved Development Plan.</p> <p>26 individual municipalities and 19 planning districts (covering 67 municipalities) had an approved Livestock Operation Policy (LOP).</p>	<p>The number of approved Development Plans and adopted LOPs is increasing.</p>	<p>The new <i>Planning Act</i>, adopted in January 2006, requires all municipalities have a land use Development Plan, with an LOP, in place by January 1, 2008.</p> <p>Most planning authorities without an approved LOP have provided the Minister with an update of when they expect to submit the policy for approval. The Minister has considered each of their individual circumstances and granted extensions accordingly.</p>

WHAT IS BEING MEASURED AND USING WHAT INDICATOR?	WHY IS IT IMPORTANT TO MEASURE THIS?	WHERE ARE WE STARTING FROM (BASELINE MEASUREMENT)?	WHAT IS THE 2009/2010 RESULT OR MOST RECENT AVAILABLE DATA?	WHAT IS THE TREND OVER TIME?	COMMENTS/RECENT ACTIONS/REPORT LINKS
We are measuring the long-term financial viability of municipalities (excluding the City of Winnipeg) by their ability to comply with legislated filing timeframes for tax levy by-laws.	Municipalities that are financially viable are able to deliver services efficiently and effectively to citizens.	In 2003, 80% of municipalities filed their tax levy by-law with the Minister by the legislated date.	92% of municipalities in 2009 (their fiscal year) filed their tax levy by-law with the Minister by June 15 (legislated date under <i>The Municipal Act</i>).	Percentage of municipalities filing by the legislated date is increasing.	<p>Although <i>The Municipal Act</i> does not define "financial viability", there are legislative requirements that if consistently not met, indicate financial management stress.</p> <p><i>Note: This is the highest level of compliance with this legislated deadline since measurement began.</i></p>

WHAT IS BEING MEASURED AND USING WHAT INDICATOR?	WHY IS IT IMPORTANT TO MEASURE THIS?	WHERE ARE WE STARTING FROM (BASELINE MEASUREMENT)?	WHAT IS THE 2009/2010 RESULT OR MOST RECENT AVAILABLE DATA?	WHAT IS THE TREND OVER TIME?	COMMENTS/RECENT ACTIONS/REPORT LINKS
<p>We are measuring property owners' satisfaction with the assessments of their properties (made by the Provincial Municipal Assessor) by looking at the rate of assessment appeals.</p>	<p>All property owners have the right to appeal their assessments to the Board of Revision if they believe the assessed value of their property does not reflect the market value of their property (as of the reference year).</p> <p>A low appeal rate indicates ratepayer satisfaction with the assessment of their property.</p>	<p>In the 2002 reassessment, 0.7% of assessment roll entries were appealed to the Board of Revision. In 2006 reassessment, 0.5% of assessment roll entries were appealed to the Board of Revision.</p>	<p>In the 2010 reassessment, 0.5% of assessment roll entries were appealed to the Board of Revision.</p>	<p>The appeal rate declined between 2002 and 2006, and remained steady in 2010.</p>	<p>Under <i>The Municipal Assessment Act</i>, every municipality must have a Board of Revision.</p> <p>The Provincial Municipal Assessor is responsible for delivery of assessment services to all municipalities, except the City of Winnipeg which is responsible for delivery of its own assessment services.</p> <p>For the 2010 reassessment, Manitoba saw the greatest increases in assessment values since the market value system of assessment was introduced in 1990.</p>

WHAT IS BEING MEASURED AND USING WHAT INDICATOR?	WHY IS IT IMPORTANT TO MEASURE THIS?	WHERE ARE WE STARTING FROM (BASELINE MEASUREMENT)?	WHAT IS THE 2009/2010 RESULT OR MOST RECENT AVAILABLE DATA?	WHAT IS THE TREND OVER TIME?	COMMENTS/RECENT ACTIONS/REPORT LINKS
We are measuring community economic development (CED) investment by looking at the number of projects the province initiated and the corresponding investments levers from municipal, federal, and non-governmental partners.	<p>CED investments improve community capacity and quality of life for citizens.</p> <p>Provincial investments have significantly enhanced the capacity of communities to undertake projects and lever further investments from other partners that would not necessarily occur otherwise.</p>	Winnipeg Partnership was a new program introduced in 2004.	Under WPA, all three levels of government invested \$2.2 million for 25 community initiative projects.	<p>WPA funding represents a \$12.0 million decrease in investment since 2008/09 and a reduction of 1 community initiative project initiated.</p> <p><i>Note: The decrease in investment and number of community initiative projects initiated reflects the fact 2009/10 was the final year of the WPA.</i></p> <p>WPA funding of \$2.2 million levered an estimated \$3.9 million in complementary funding, an increase of \$0.1 million over 2008/09.</p> <p><i>Note: The increase in leveraged funding under the WPA for 2009/10 reflects efforts to lever other funding sources and build project sustainability.</i></p>	<p>Between 2004 and March 31, 2010, 274 projects under the WPA were initiated and / or completed, leveraging over \$127.0 million dollars in complementary funding from all partners – government and non-government.*</p> <p>Separate annual reports provide additional performance measurement information for the Winnipeg Partnership Agreement.</p>

- The five-year, \$75.0 million, Canada-Manitoba-Winnipeg Agreement for Community and Economic Development (known as the Winnipeg Partnership Agreement or WPA) was signed in May 2004, to promote the long-term sustainable community and economic development of the city of Winnipeg. Its aims are to address Winnipeg's economic challenges and to build on opportunities that ensure the development of a vibrant, prosperous, and healthy city – a city that values diversity and provides all of its citizens with opportunities for full participation in the economy and society. The WPA was comprised of four core component programs (1) Aboriginal Participation; (2) Building Sustainable Neighbourhoods; (3) Downtown Renewal; and (4) Supporting Innovation and Technology. Manitoba Science Technology Energy and Mines (former name) was the lead funding department for Component 4, therefore only the first three components were tracked under this indicator.

Appendix F – The Public Interest Disclosure (Whistleblower Protection) Act

The Public Interest Disclosure (Whistleblower Protection) Act came into effect in April 2007. This law gives employees a clear process for disclosing concerns about significant and serious matters (wrongdoing) in the Manitoba public service, and strengthens protection from reprisal. The Act builds on protections already in place under other statutes, as well collective bargaining rights, policies, practices and processes in the Manitoba public service.

Wrongdoing under the Act may be: contravention of federal or provincial legislation; an act or omission that endangers public safety, public health or the environment; gross mismanagement; or, knowingly directing or counselling a person to commit a wrongdoing. The Act is not intended to deal with routine operational or administrative matters.

A disclosure made by an employee in good faith, in accordance with the Act, and with a reasonable belief that wrongdoing has been or is about to be committed is considered to be a disclosure under the Act, whether or not the subject matter constitutes wrongdoing. All disclosures receive careful and thorough review to determine if action is required under the Act, and must be reported in a department's annual report in accordance with Section 18 of the Act.

The following is a summary of disclosures received by Manitoba Local Government for fiscal year 2009/10:

Information Required Annually (per Section 18 of The Act)	Fiscal Year 2009/2010
The number of disclosures received, and the number acted on and not acted on. Subsection 18(2)(a)	NIL
The number of investigations commenced as a result of a disclosure. Subsection 18(2)(b)	NIL

In the case of an investigation that results in a finding of wrongdoing, a description of the wrongdoing and any recommendations or corrective action taken in relation to the wrongdoing, or the reasons why no corrective action was taken.

Subsection 18(2)(c)

NIL